

Town of Andover Annual Town Meeting



April 30, 2018

ARTICLE 1	Annual Town Election
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The Clerk will give the Annual Town Election Results

ARTICLE 2

Election Not Required by Ballot

To elect all other officers not required by law to be elected by ballot, or take any other action related thereto.

Vote: Majority

Move that Kenneth Ozoonian of 98 Osgood Street be elected Trustee of the Cornell Fund for three years

ARTICLE 3

Salaries of Elected Officials

To establish the salaries of the elected officers for the ensuing year, or take any action related thereto

Vote: Majority

Move that the Town Moderator receive a salary of \$250.00 for each Annual Town Meeting and \$60.00 for each Special Town Meeting except when it falls within a special Town Meeting

Move the following salaries for elected officials:

Selectmen – Members: \$1,500

Chairman: \$1,800

School Committee – Members: \$1,500

Chairman : \$1,800

ARTICLE 4

Fiscal Year 2019 Budget

To see if the Town will vote to determine what sums of money the Town will raise and appropriate, including appropriations from available funds, to defray charges and expenses of the Town, including debt and interest, and to provide for a reserve fund for the Fiscal Year beginning July 1, 2018 and ending June 30, 2019, or take any other action related thereto.

Vote: Majority

Move to raise and appropriate, including appropriations from available finds, the sum of \$182,417,985 less \$2,657,512 in dedicated revenues for a total of \$179,760,473, to defray charges and expenses of the Town, including debt and interest, and to provide for a reserve fund for the Fiscal Year beginning July 1, 2018 and ending June 30, 2019.

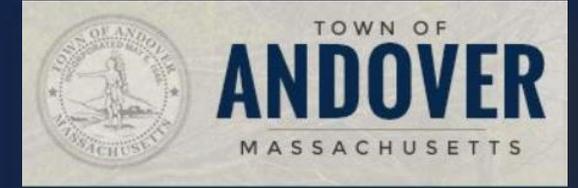
ARTICLE 4

Fiscal Year 2019 Budget

Department	Amount
Public Safety	\$17,021,770
General Government	\$8,378,499
Public Works	\$8,413,391
Public Facilities	\$3,776,718
Library	\$2,829,092
Community Services	\$2,383,850
Unclassified	\$200,000
Schools	\$82,510,658
Sewer	\$2,866,380
Water	\$5,262,421
Technical Schools	\$628,300
Obligations	\$48,146,906

Totals	Amount
Grand Total	\$182,417,985
<i>Less Budgeted Revenues</i>	<i>(\$2,657,512)</i>
Net Total	\$179,760,473

ARTICLE 4 – TOWN BUDGET



- Town budget increase is 2.41% over prior year
 - Lowest increase in 8 years
 - Lower than projected by the Long Range Financial Working Group
- Does not add any new full time employees
- Maintains service levels and provides for strategic investments to facilitate growth and service delivery
- Invests in our future by devoting resources to our stabilization fund, bringing our reserves to their highest balance in history
- Focuses on a theme of *Building Community*

A photograph of a classroom where several students are seated at tables, engaged in hands-on learning activities. In the foreground, a girl in a blue and white striped sweater is focused on a project, while another student behind her looks on. The background shows other students working at their desks, some with computers. The room is filled with educational materials and posters. A large, bold, black text overlay is centered on the image, reading "FY2019 SCHOOL DEPARTMENT BUDGET".

FY2019 SCHOOL DEPARTMENT BUDGET

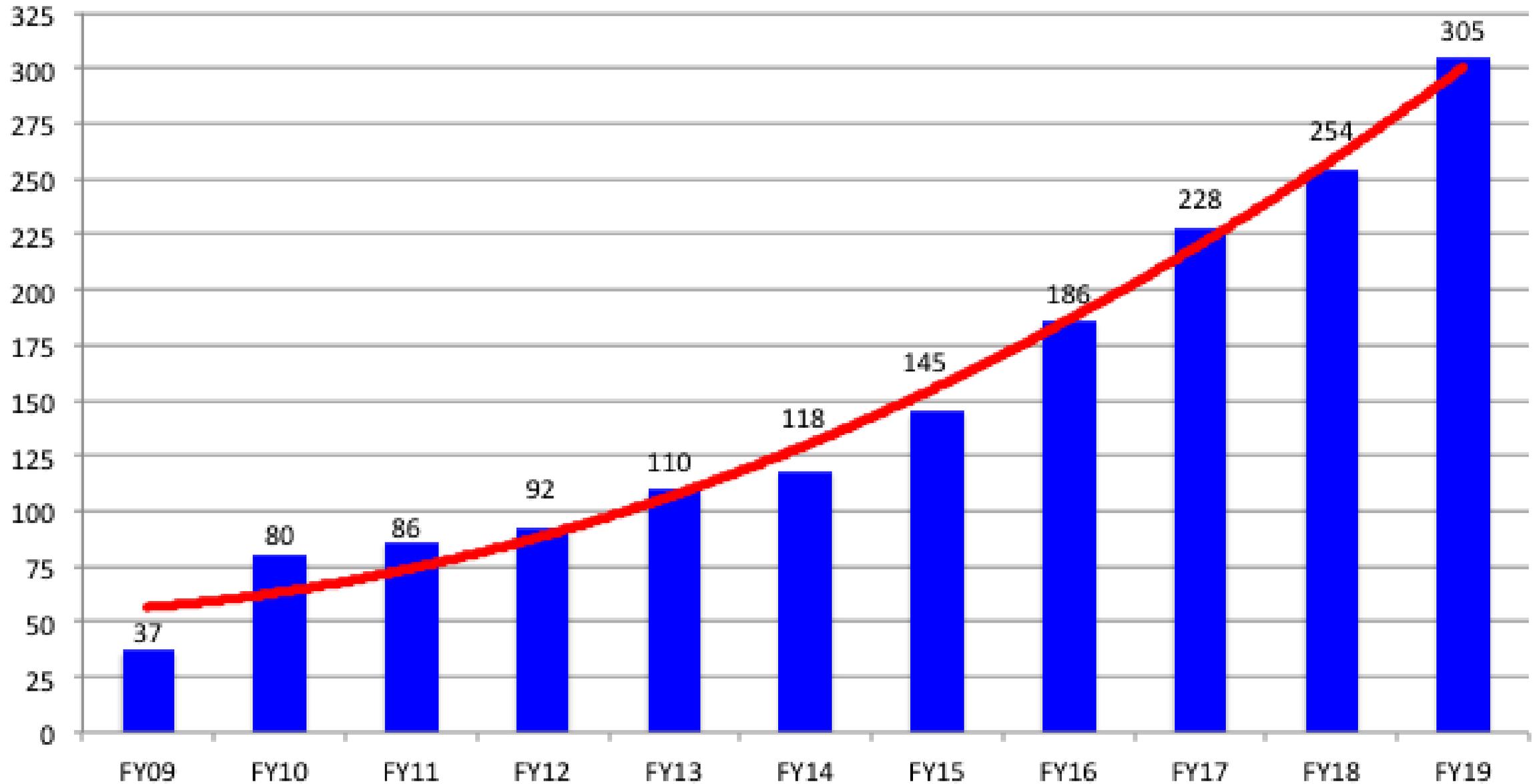
SCHOOL DEPARTMENT FY2019 BUDGET

PERSONNEL	\$66,753,383
GENERAL EXPENSE	\$15,757,275
TOTAL	\$82,510,658 Includes \$380,000 in textbooks as a transfer from the CIP

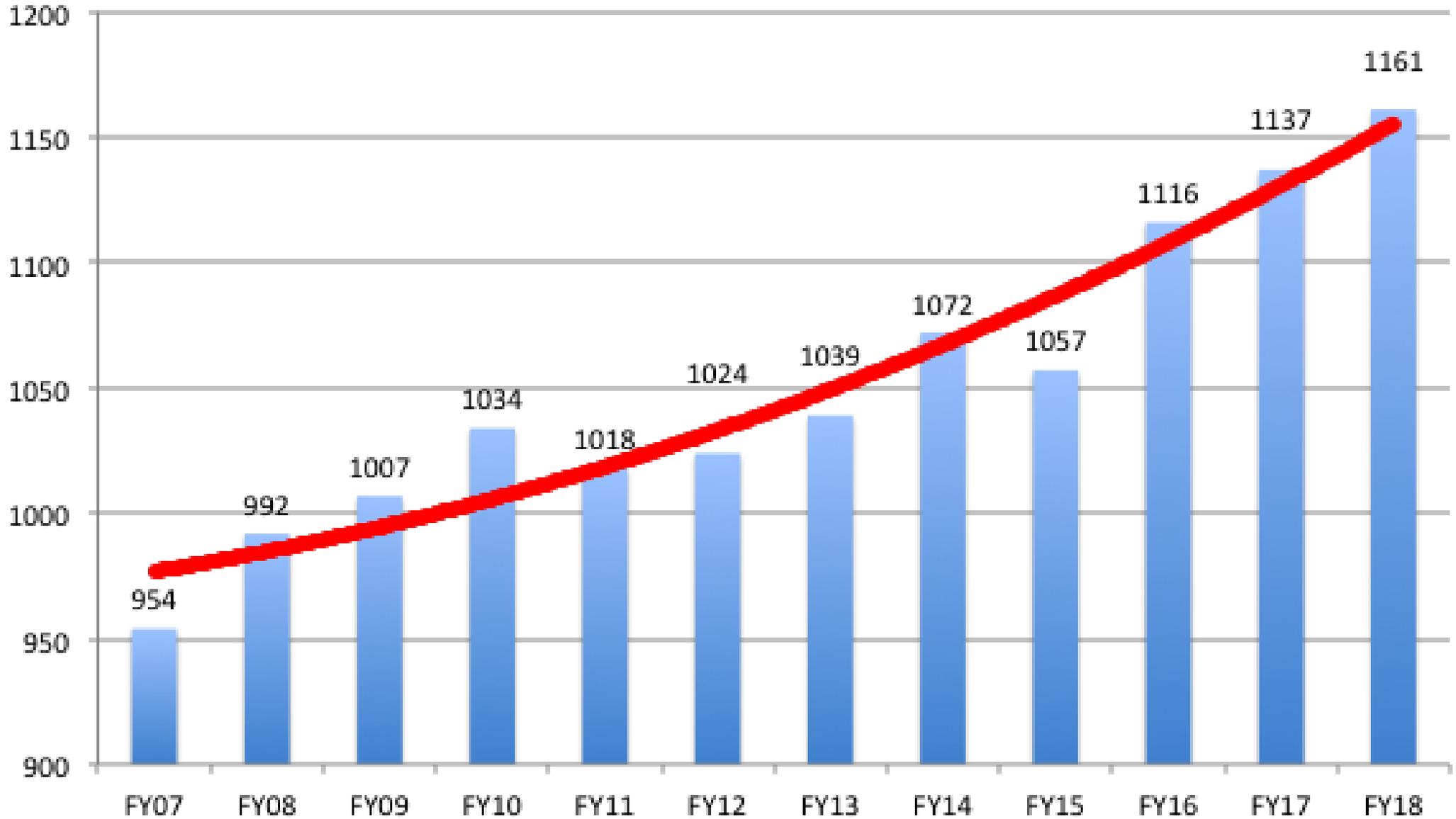
WHAT THE BUDGET ACCOMPLISHES

- Meets the Town Manager's and Long Range Financial Planning group's recommendation
- Maintains:
 - Current level of services for our students
 - Commitment to smaller elementary class size
- Aligns budget with the district's strategic plan
- Addresses:
 - Increase in English language learners
 - Increase in special education
 - Increase in athletics costs
 - Need for RAO and communications support
- Moves 60% of the cost of textbooks into the budget from the CIP

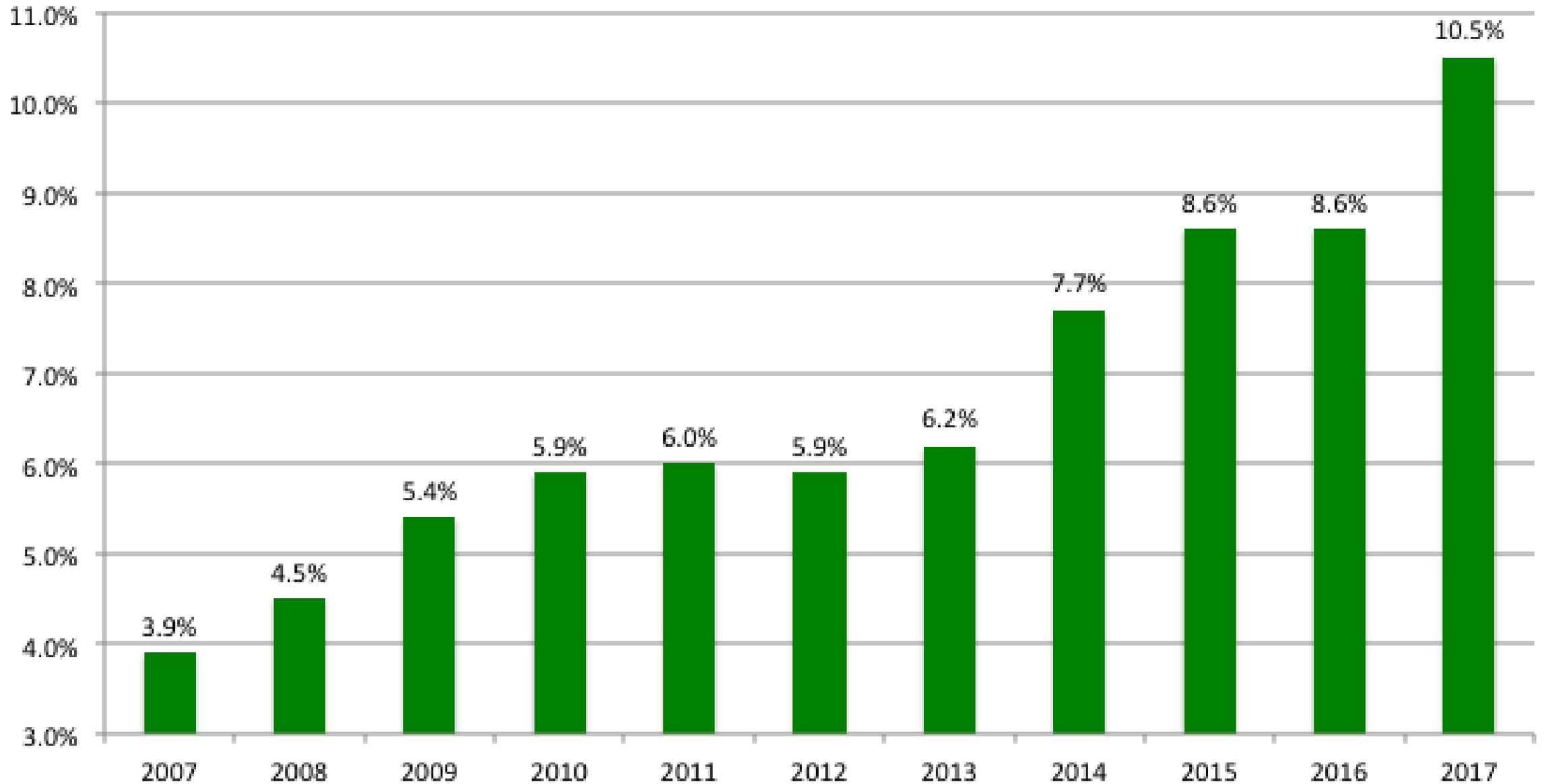
GROWTH IN K-12 ELL POPULATION FY09 TO FY19



SPECIAL EDUCATION ENROLLMENT



PERCENT OF STUDENTS RECEIVING FREE OR REDUCED PRICE MEALS



SPECIAL EDUCATION ADDITIONS

Out of district tuition cost	\$163,620
LEAP Teacher at West Middle (1.0 FTE)	\$66,039
School Psychologist at Doherty (0.3 FTE)	\$19,812
TOP Teacher w/tuition offset (0.1 FTE)	\$7,372
TOP Instructional Assistant (1.0 FTE)	\$20,542
TOTAL	\$277,385

TEXTBOOK ADOPTION AND REPLACEMENT

Math PreK-12

Science & Engineering PreK-12

English Language Arts 6-12

Literacy PreK-8

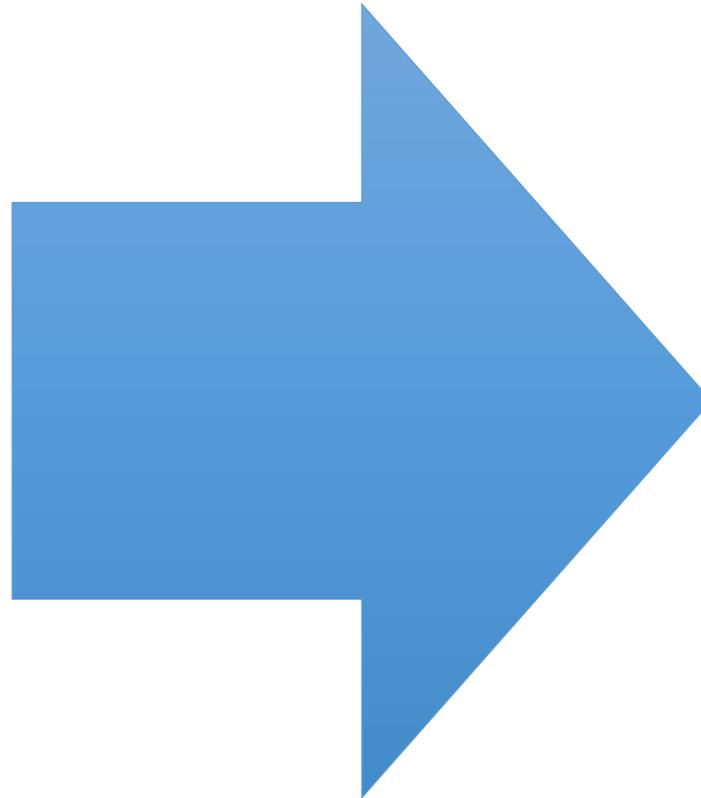
Social Studies PreK-12

World Language 6-12, Technology 6-12

Art, Music, PE & Health PreK-12

TEXTBOOKS MOVED TO BUDGET FROM CIP

MAINTENANCE AND
TEXTS FUNDED
THROUGH THE CAPITAL
IMPROVEMENT PLAN

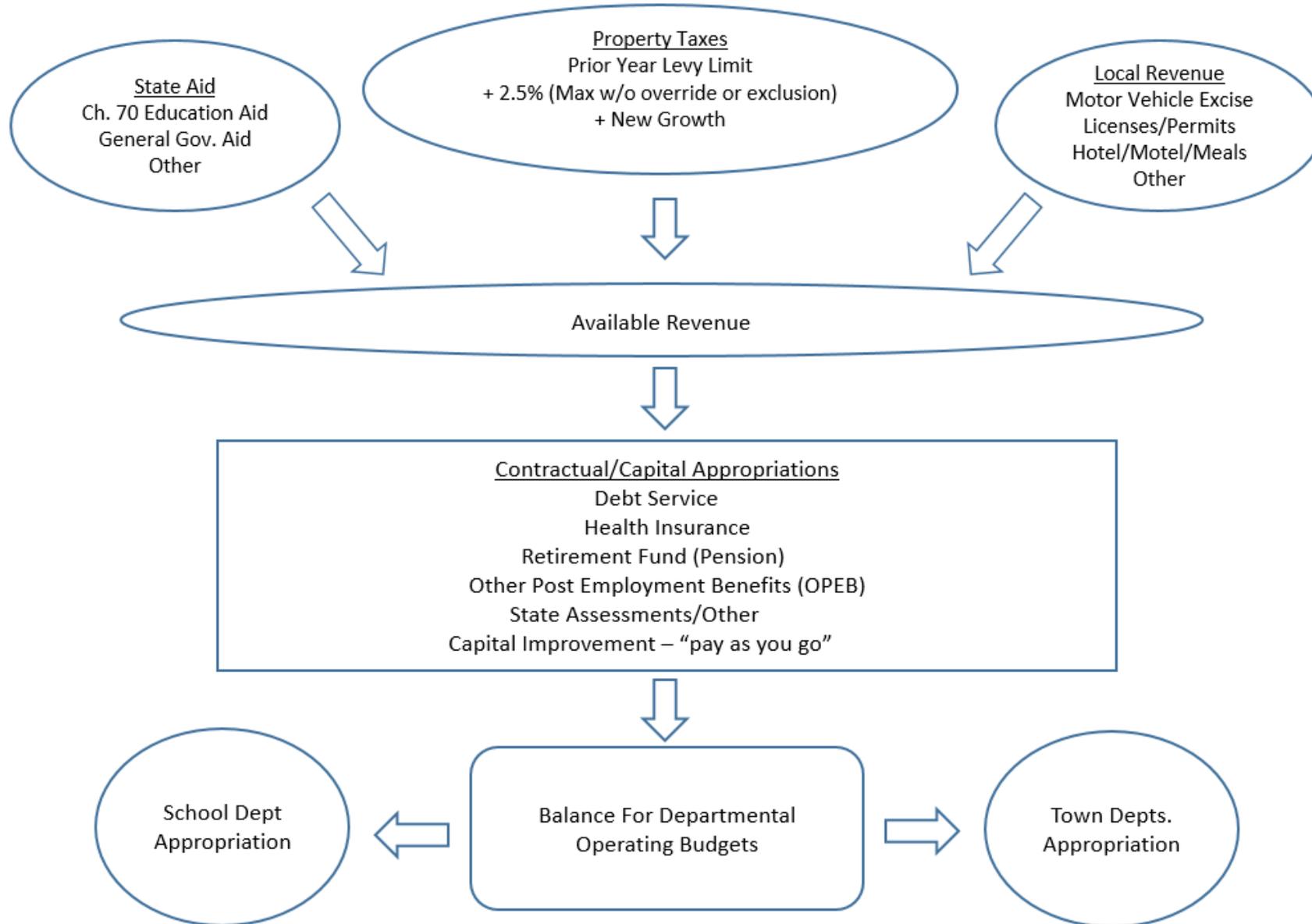


TEXTS FUNDED
THROUGH THE
OPERATING BUDGET

A photograph of a busy classroom during a parent-teacher conference or workshop. Several parents and children are gathered around tables, looking at papers and books. The scene is filled with educational materials, water bottles, and papers. The text "THANK YOU" is overlaid in large, bold, black letters across the center of the image.

THANK YOU

Town of Andover Budget Model
(Excluding Water/Sewer/Offset Local Receipts)



Corrections to the 2018 Finance Committee Report

Location	As Printed	Corrected
OPEB Advisory Committee Recommendations, Page 18 Recommendation # 4 status	“State legislative action needed”	“Retirement Board action”
Article 42, page 80	“Requires a two-thirds (2/3) vote”	The article amends a general bylaw, not a zoning bylaw and therefore only requires a majority vote
Article 62, page 106	“The PLANNING BOARD voted 4-0 to recommend approval”	“The PLANNING BOARD voted 4-0 to recommend <u>disapproval</u> ”

ARTICLE 5

Fiscal Year 2019 Capital Projects Fund

To see if the Town will vote to raise by taxation and appropriate the sum of money for the purpose of funding the Fiscal Year 2019 appropriation for the Capital Projects Fund, or take any other action related thereto.

Vote: Majority

Move to raise by taxation and appropriate the sum of \$3,265,077 for the purpose of funding the Fiscal Year 2019 appropriation for the Capital Projects Fund

ARTICLE 6

Budget Tranfers

To see if the Town will vote to transfer from amounts previously appropriated at the May 2017 Annual Town Meeting as authorized by Massachusetts General Laws Chapter 44, Section 33B, or take any other action related thereto.

Vote: Majority

Move to withdraw Article 6 from the Warrant.

ARTICLE 7

Budget Transfers

To see if the Town will vote to transfer from available funds a sum of money to supplement appropriations voted at the May 2017 Annual Town Meeting, or take any other action related thereto.

Vote: Majority

Move to appropriate \$_____ from Free Cash and transfer \$_____ to _____

ARTICLE 8

Stabilization Fund

To see if the Town will vote to appropriate and raise from taxation or available funds a sum of money to the Stabilization Fund in accordance with Massachusetts General Laws Chapter 40, Section 5B, as amended by Chapter 46, Sections 14 and 50 of the Acts of 2003, or take any other action related thereto.

Vote: Majority

I move to appropriate and raise from taxation the sum of \$100,000 to the Stabilization Fund in accordance with Massachusetts General Laws Chapter 40, Section 5B, as amended by Chapter 46, Sections 14 and 50 of the Acts of 2003.

ARTICLE 9

Free Cash

To see what amount the Town will vote to permit the Assessors to use in Free Cash to reduce the Fiscal Year 2019 tax rate and to affect appropriations voted at the 2018 Annual Town Meeting, or take any other action related thereto.

Vote: Majority

Move to withdraw Article 9 from the Warrant.

ARTICLE 10

Unexpended Appropriations

To see what disposition shall be made of unexpended appropriations and Free Cash in the treasury, or take any other action related thereto.

Vote: Majority

Move to withdraw Article 10 from the Warrant.

ARTICLE 11	General Housekeeping Articles (A through G)
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See page 56 in the Finance Committee Report

Vote: Majority

Move to approve the consent agenda, Articles 11A through 11F as printed in the warrant

Move to withdraw Article 11-G from the Warrant

ARTICLE 12

Granting Easements

To see if the Town will vote to authorize the Board of Selectmen and the School Committee to grant easements for water, drainage, sewer and utility purposes or any public purpose on terms and conditions the Board and the Committee deem in the best interests of the Town, or take any other action related thereto.

Vote: 2/3

Move to approve Article 12 as printed in the Warrant.

ARTICLE 13	Unpaid Bills
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To see if the Town will vote to transfer from available funds a sum of money to pay unpaid bills for which obligation was incurred in prior fiscal years, or take any other action related thereto.

Vote: Majority

Move to withdraw Article 13 from the Warrant.

ARTICLE 14

Chapter 90 Authorizations

To see if the Town will vote to authorize the Town to acquire any necessary easements by gift, by purchase or by right of eminent domain for Chapter 90 Highway Construction or any other federal or state aid program for road or sidewalk improvements, or take any other action related thereto.

Vote: 2/3

Move to approve Article 14 as printed in the Warrant.

ARTICLE 15

Jerry Silverman Fireworks

To see if the Town will vote to appropriate and raise by taxation or available funds the amount of \$14,000 for the Jerry Silverman Fireworks Program as part of the Fourth of July festivities, or take any other action related thereto.

Vote: Majority

Move to appropriate and raise by taxation the amount of \$14,000 for the Jerry Silverman Fireworks Program as part of the Fourth of July festivities.

ARTICLE 16

Fiscal Year 2019 Revolving Accounts

To see if the Town will vote to authorize the following expenditure limits for revolving funds for certain Town departments under Massachusetts General Laws, Chapter 44, Section 53E½ for the fiscal year beginning July 1, 2018, or take any other action related thereto:

See page 61 in the Finance Committee Report

Vote: Majority

Move that Article 16, Revolving Accounts, be approved as printed in the Warrant.

ARTICLE 17

PEG Access and Cable Related Fund Expenses

To see if the will Town will vote to appropriate cable franchise fees and other cable-related revenues to support PEG access services, cable related expenses, and oversight of the cable franchise agreements for fiscal year 2019, which begins on July 1, 2018, or take any other action relative thereto.

Vote: Majority

Move to approve Article 17 as printed in the Warrant and further that the Town appropriate \$692,539 for cable related purposes

ARTICLE 18**Overlay Surplus Transfer for Property
Revaluation**

To see if the Town will vote to transfer \$32,000 from Overlay Surplus to fund the FY20 property tax revaluation, or take any other action related thereto.

Vote: Majority

Move to approve Article 18 as printed in the Warrant.

ARTICLE 19**Appropriation from Elder Services
Stabilization Fund**

To see if the Town will vote to transfer and appropriate the sum of \$12,000 from the Elder Services Program Stabilization Fund established under Article 1 of the May 7, 2013 Special Town Meeting to be used for the development and implementation of new programs, services and activities as recommended by the Division of Elder Services and approved by the Town Manager, or take any other action related thereto.

Vote: 2/3

Move to approve Article 19 as printed in the Warrant.

ARTICLE 20

Elderly/Disabled Transportation Program

To see if the Town will vote to appropriate and raise by taxation a sum not to exceed \$12,000 for the purpose of continuing to provide for an elderly and disabled transportation subsidy program, or take any other action related thereto.

Vote: Majority

Move to approve Article 20 as printed in the Warrant

ARTICLE 21

Support for Civic Events

To see if the Town will vote to appropriate and raise by taxation or transfer from available funds a sum not to exceed \$5,000 for the purpose of paying a portion of the municipal costs associated with civic events in the downtown, or take any other action related thereto.

Vote: Majority

Move to appropriate and raise by taxation the sum of \$5,000 for the purpose of paying a portion of the municipal costs associated with civic events in the downtown.

ARTICLE 22

Spring Grove Cemetery Maintenance

To see if the Town will vote to transfer the sum of \$6,000 from the Spring Grove Cemetery Perpetual Care reserve account and appropriate the sum of \$6,000 for the purpose of cemetery maintenance including costs incidental and related thereto, or take any other action related thereto.

Vote: Majority

Move to withdraw Article 6 from the Warrant.

ARTICLE 23

Stabilization Fund Bond Premium

To see if the Town will vote to transfer the sum of \$100,000 from the Bond Premium Stabilization Fund to the General Fund to offset non-exempt debt interest payments, or take any other action related thereto.

Vote: 2/3

Move to approve Article 23 as printed in the Warrant.

ARTICLE 24

Water and Sewer Vehicles

To see if the Town will vote to raise by taxation, borrowing, or transfer from available funds or by any combination thereof and appropriate the sum of \$195,000 for the purpose of purchasing Water and Sewer vehicles, including any other costs incidental and related thereto, or to take any other action related thereto.

Vote: Majority

Move to transfer the sum of \$195,000 from Water Reserves and appropriate the sum of \$195,000 for the purpose of purchasing Water and Sewer vehicles, including any other costs incidental and related thereto.

ARTICLE 25

Water Main Replacement Projects

To see if the Town will vote to raise by taxation, borrowing, or transfer from available funds or by any combination thereof and appropriate the sum of \$3,000,000 for the purpose of purchasing services and materials related to completing water main replacement projects, including any other costs incidental and related thereto, or to take any other action related thereto.

Vote: 2/3

Move that the Town appropriates \$3,000,000 for the purpose of purchasing services and materials related to completing water main replacement projects, including the payment of any other costs incidental and related thereto, and that to meet this appropriation, the Treasurer, with the approval of the Selectmen, is authorized to borrow said amount under and pursuant to M.G.L. c. 44, §8(4), or pursuant to any other enabling authority, and to issue bonds or notes of the Town therefor. Any premium received upon the sale of any bonds or notes approved by this vote, less any such premium applied to the payment of the costs of issuance of such bonds or notes, may be applied to the payment of costs approved by this vote in accordance with M.G.L. c. 44, §20, thereby reducing the amount authorized to be borrowed to pay such costs by a like amount.

ARTICLE 26

Hydrant Replacement Program

To see if the Town will vote to raise by taxation, borrowing, or transfer from available funds or by any combination thereof and appropriate the sum of \$100,000 for the purpose of purchasing services and materials related to the fire hydrant replacement program, including any other costs incidental and related thereto, or to take any other action related thereto.

Vote: Majority

Move to transfer the sum of \$100,000 from Water Reserves and appropriate the sum of \$100,000 for the purpose of purchasing services and materials related to the fire hydrant replacement program, including any other costs incidental and related thereto.

ARTICLE 27

Water Treatment Plant Electrical Substation Replacement

To see if the Town will vote to raise by taxation, borrowing, or transfer from available funds or by any combination thereof and appropriate the sum of \$5,000,000 for the purpose of purchasing services and materials related to the water treatment plant electrical substation replacement project, including any other costs incidental and related thereto, or to take any other action related thereto.

Vote: 2/3

Move that the Town appropriates \$5,000,000 for the purpose of purchasing services and materials related to the water treatment plant electrical substation replacement project, including the payment of any other costs incidental and related thereto, and that to meet this appropriation, the Treasurer, with the approval of the Selectmen, is authorized to borrow said amount under and pursuant to M.G.L. c. 44, §§7 and 8, or pursuant to any other enabling authority, and to issue bonds or notes of the Town therefor. Any premium received upon the sale of any bonds or notes approved by this vote, less any such premium applied to the payment of the costs of issuance of such bonds or notes, may be applied to the payment of costs approved by this vote in accordance with M.G.L. c. 44, §20, thereby reducing the amount authorized to be borrowed to pay such costs by a like amount.

ARTICLE 28

Minor Sanitary Sewer Collection System Improvements

To see if the Town will vote to raise by taxation, borrowing, or transfer from available funds or by any combination thereof and appropriate the sum of \$50,000 for the purpose of purchasing services and materials related to completing minor sanitary sewer collection system improvements, including any other costs incidental and related thereto, or to take any other action related thereto.

Vote: Majority

Move to transfer the sum of \$50,000 from Sewer Reserves and appropriate the sum of \$50,000 for the purpose of purchasing services and materials related to completing minor sanitary sewer collection system improvements, including any other costs incidental and related thereto.

ARTICLE 29

Sewer Inflow/Infiltration Removal Program

To see if the Town will vote to raise by taxation, borrowing, or transfer from available funds or by any combination thereof and appropriate the sum of \$50,000 for the purpose of purchasing services and materials related to completing minor sanitary sewer collection system improvements, including any other costs incidental and related thereto, or to take any other action related thereto.

Vote: Majority

Move to transfer the sum of \$100,000 from Sewer Reserves and appropriate the sum of \$100,000 for the purpose of purchasing services and materials related to the Inflow/Infiltration Removal Program including any other costs incidental and related thereto.

ARTICLE 30

Dale Street Pumping Station Replacement

To see if the Town will vote to raise by taxation, borrowing, or transfer from available funds or by any combination thereof and appropriate the sum of \$360,000 for the purpose of purchasing services and materials related to completing a replacement of the pumping station on Dale Street, including any other costs incidental and related thereto, or to take any other action related thereto.

Vote: 2/3

Move that the Town appropriates \$360,000 for the purpose of purchasing services and materials related to completing a replacement of the pumping station on Dale Street, including the payment of any other costs incidental and related thereto, and that to meet this appropriation, the Treasurer, with the approval of the Selectmen, is authorized to borrow said amount under and pursuant to M.G.L. c. 44, §§7 and 8, or pursuant to any other enabling authority, and to issue bonds or notes of the Town therefor. Any premium received upon the sale of any bonds or notes approved by this vote, less any such premium applied to the payment of the costs of issuance of such bonds or notes, may be applied to the payment of costs approved by this vote in accordance with M.G.L. c. 44, §20, thereby reducing the amount authorized to be borrowed to pay such costs by a like amount.

ARTICLE 31

Purchase of Conservation Land from Genetics Institute/Pfizer 83 Lowell Junction Road and Application for Land Grant Funds

See page 69 in the Finance Committee Report

Vote: 2/3

Move to withdraw Article 31 from the Warrant.

ARTICLE 32

Public Works Vehicles - Large

To see if the Town will vote to raise by taxation, borrowing, or transfer from available funds or by any combination thereof and appropriate the sum of \$555,000 for the purpose of purchasing public works vehicles, including any other costs incidental and related thereto, or to take any other action related thereto.

Vote: 2/3

Move that the Town appropriates \$555,000 for the purpose of purchasing public works vehicles, including the payment of any other costs incidental and related thereto, and that to meet this appropriation, the Treasurer, with the approval of the Selectmen, is authorized to borrow said amount under and pursuant to M.G.L. c. 44, §7(1), or pursuant to any other enabling authority, and to issue bonds or notes of the Town therefor. Any premium received upon the sale of any bonds or notes approved by this vote, less any such premium applied to the payment of the costs of issuance of such bonds or notes, may be applied to the payment of costs approved by this vote in accordance with M.G.L. c. 44, §20, thereby reducing the amount authorized to be borrowed to pay such costs by a like amount.

ARTICLE 33

Fire Apparatus Replacement – Ladder Truck

To see if the Town will vote to raise by taxation, borrowing, or transfer from available funds or by any combination thereof and appropriate the sum of \$1,100,000 for the purpose of purchasing a ladder truck, including any other costs incidental and related thereto, or to take any other action related thereto.

Vote: 2/3

Move that the Town appropriates \$1,100,000 for the purpose of purchasing a ladder truck, including the payment of any other costs incidental and related thereto, and that to meet this appropriation, the Treasurer, with the approval of the Selectmen, is authorized to borrow said amount under and pursuant to M.G.L. c. 44, §7(1), or pursuant to any other enabling authority, and to issue bonds or notes of the Town therefor. Any premium received upon the sale of any bonds or notes approved by this vote, less any such premium applied to the payment of the costs of issuance of such bonds or notes, may be applied to the payment of costs approved by this vote in accordance with M.G.L. c. 44, §20, thereby reducing the amount authorized to be borrowed to pay such costs by a like amount.

ARTICLE 34

Major Town Building Projects

To see if the Town will vote to raise by taxation, borrowing, or transfer from available funds or by any combination thereof and appropriate the sum of \$775,000 for the purpose of purchasing services and materials related to reconstructing, making extraordinary repairs to, and equipping various town buildings, including any other costs incidental and related thereto, or to take any other action related thereto.

Vote: 2/3

Move that the Town appropriates \$775,000 for the purpose of purchasing services and materials related to reconstructing, making extraordinary repairs to, and equipping various town buildings, including the payment of any other costs incidental and related thereto, and that to meet this appropriation, the Treasurer, with the approval of the Selectmen, is authorized to borrow said amount under and pursuant to M.G.L. c. 44, §7(1), or pursuant to any other enabling authority, and to issue bonds or notes of the Town therefor. Any premium received upon the sale of any bonds or notes approved by this vote, less any such premium applied to the payment of the costs of issuance of such bonds or notes, may be applied to the payment of costs approved by this vote in accordance with M.G.L. c. 44, §20, thereby reducing the amount authorized to be borrowed to pay such costs by a like amount.

ARTICLE 35

Town and School Energy Efficiency Initiatives

To see if the Town will vote to raise by taxation, borrowing, or transfer from available funds or by any combination thereof and appropriate the sum of \$565,000 for the purpose of purchasing services and materials related to completing Town and School energy efficiency initiatives, including any other costs incidental and related thereto, or to take any other action related thereto.

Vote: 2/3

Move that the Town appropriates \$565,000 for the purpose of purchasing services and materials related to completing Town and School energy efficiency initiatives, including the payment of any other costs incidental and related thereto, and that to meet this appropriation, the Treasurer, with the approval of the Selectmen, is authorized to borrow said amount under and pursuant to M.G.L. c. 44, §7(1), or pursuant to any other enabling authority, and to issue bonds or notes of the Town therefor. Any premium received upon the sale of any bonds or notes approved by this vote, less any such premium applied to the payment of the costs of issuance of such bonds or notes, may be applied to the payment of costs approved by this vote in accordance with M.G.L. c. 44, §20, thereby reducing the amount authorized to be borrowed to pay such costs by a like amount.

ARTICLE 36

Major School Projects

To see if the Town will vote to raise by taxation, borrowing, or transfer from available funds or by any combination thereof and appropriate the sum of \$722,000 for the purpose of purchasing services and materials related to reconstructing making extraordinary repairs to, and equipping school buildings, including any other costs incidental and related thereto, or to take any other action related thereto.

Vote: 2/3

Move that the Town appropriates \$722,000 for the purpose of purchasing services and materials related to reconstructing making extraordinary repairs to, and equipping school buildings, including the payment of any other costs incidental and related thereto, and that to meet this appropriation, the Treasurer, with the approval of the Selectmen, is authorized to borrow said amount under and pursuant to M.G.L. c. 44, §7(1), or pursuant to any other enabling authority, and to issue bonds or notes of the Town therefor. Any premium received upon the sale of any bonds or notes approved by this vote, less any such premium applied to the payment of the costs of issuance of such bonds or notes, may be applied to the payment of costs approved by this vote in accordance with M.G.L. c. 44, §20, thereby reducing the amount authorized to be borrowed to pay such costs by a like amount.

ARTICLE 37

Senior Citizen Property Tax Exemption

See page 74 in the Finance Committee Report

Vote: Majority

Move to approve Article 37 as printed in the Warrant.

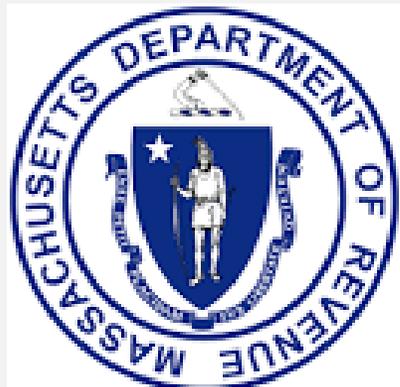
**SENIOR PROPERTY TAX
EXEMPTION
2018 ANNUAL TOWN MEETING
WARRANT ARTICLE 37**

Elder Services Task Force

PROPOSED SENIOR PROPERTY TAX EXEMPTION

Who is eligible?

- Any person who qualified and received the state circuit breaker income tax credit the previous year.
- The qualifying property is owned and occupied by the applicant or joint applicants as their domicile.
- The applicant or at least one of the applicants has been domiciled and has owned a home in Andover for at least 10 consecutive years preceding the filing of an application .



Senior Circuit Breaker Credit

Put up to \$1,080 in YOUR pocket!

You may Qualify if you:

- Are 65 or older on or before December 31, 2017
- Own or rent in Massachusetts as principal residence

Your total income does not exceed:

- Single \$57,000
- Married filing joint \$86,000
- Head of household \$72,000

- Your assessed real estate valuation does not exceed \$747,000

PROPOSED SENIOR PROPERTY TAX EXEMPTION

What is the exemption?

- The exemption shall be up to a 100% match, and no less than a 50% match of the state's senior circuit breaker income tax credit.
- The exact percentage will be determined by the Board of Selectmen annually.
- Current maximum circuit breaker exemption amount is \$1,080.
- 3-Year Sunset Clause - This act shall expire after 3 years of implementation of the exemption with program implementation beginning in Fiscal Year 2020.

PROPOSED SENIOR PROPERTY TAX EXEMPTION

Most recent available data on Andover's Senior Circuit Breaker

Year	Number of Recipients	Average Credit	Total Credit
2010	490	\$869	\$425,860
2011	506	\$891	\$450,610
2012	457	\$898	\$410,511
2013	477	\$936	\$446,250
2014	475	\$947	\$450,058

PROPOSED SENIOR PROPERTY TAX EXEMPTION

Costs of shifting tax burden to other residents

To raise \$450,000, the average single family tax bill would increase by \$30.66

To raise \$225,000, the average single family tax bill would increase by \$18.40

To raise \$150,000, the average single family tax bill would increase by \$12.27

PROPOSED SENIOR PROPERTY TAX EXEMPTION

PERCENT YEARLY INCREASE SOCIAL SECURITY VS. TAX RATE

Year	Social Security	Andover Residential Tax Rate
2018	2.00%	4.60%
2017	0.30%	2.50%
2016	0.00%	3.40%
2015	1.70%	3.50%

PROPOSED SENIOR PROPERTY TAX EXEMPTION

Summary

- Designed to ease tax burden on our most needy seniors
- Serves long-time Andover taxpayers
- Based on plan already approved by the legislature
- Simple means test
- No burden on Assessor's Office
- Annual credit voted by Selectmen each year
- 3-Year sunset clause

ARTICLE 38

Parking Study Implementation

To see if the Town will vote to raise by taxation, borrowing, or transfer from available funds or by any combination thereof and appropriate the sum of \$75,000 for the purpose of purchasing services and materials related to the Parking Study Implementation project, including any other costs incidental and related thereto, or to take any other action related thereto.

Vote: Majority

Move to transfer the sum of \$75,000 from Parking Funds and appropriate the sum of \$75,000 for the purpose of purchasing services and materials related to the Parking Study Implementation project, including any other costs incidental and related thereto.

Article 38 Parking Study Implementation

Phase 2 – Strategic Supply Optimization

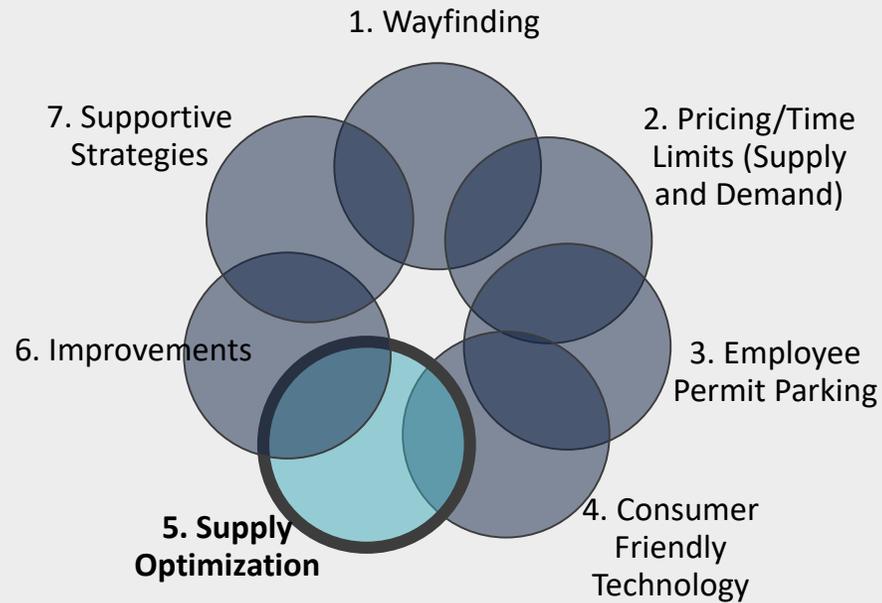


**Downtown Andover Parking Study
Final Report**

January 2016

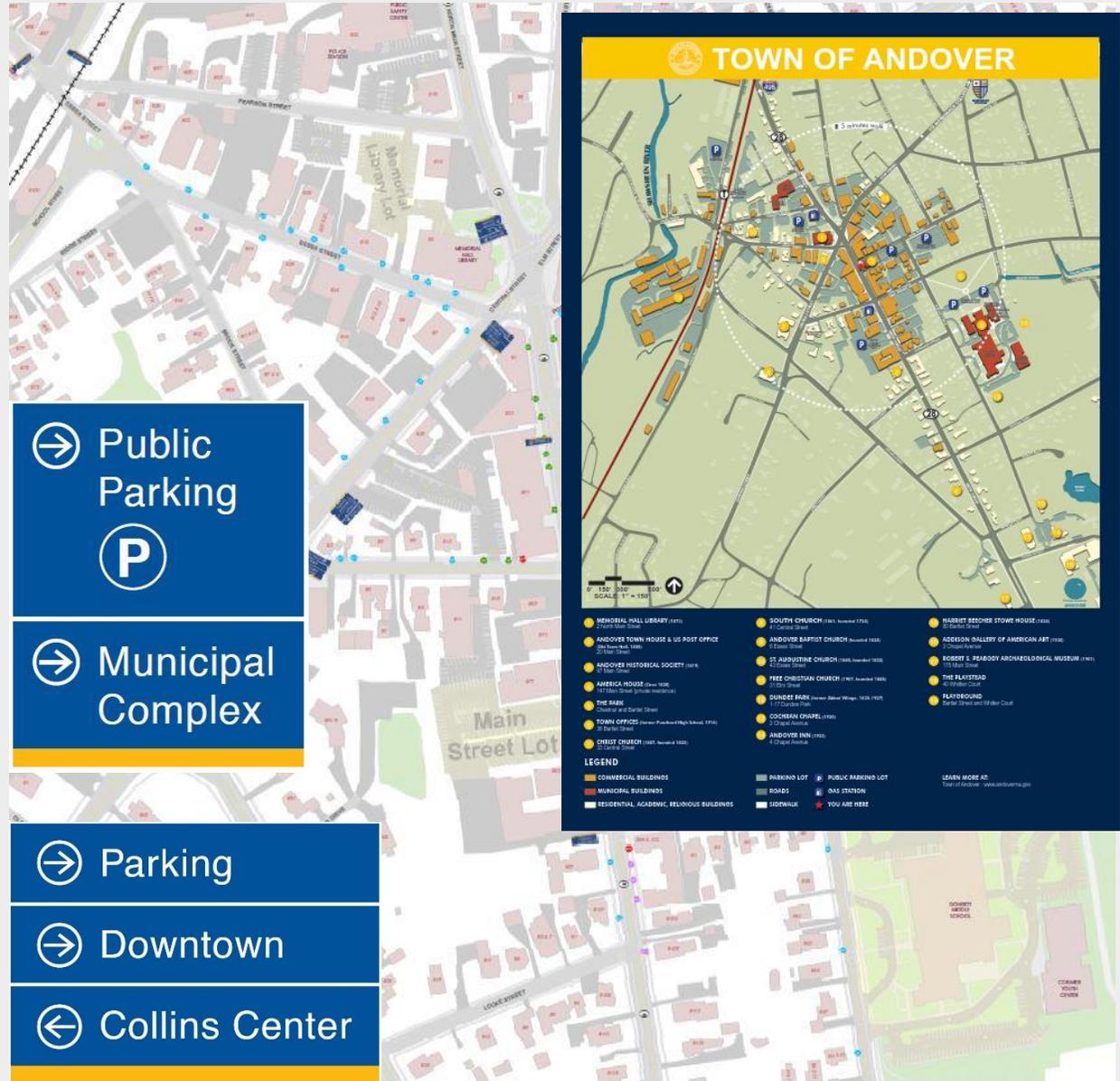


Parking Study Recommendations and Status



1. Provide clear signage and information (“wayfinding”)
2. Create demand based pricing and alter time limits
3. Streamline employee permit parking program
4. Implement customer friendly parking technology
- 5. Strategic supply optimization (reconfigure lots)**
6. Install pedestrian friendly elements
7. Supportive strategies (shared parking, parking benefit district)

Wayfinding



Public Parking

Municipal Complex

Parking

Downtown

Collins Center

New Technology



Parking Supply Optimization

- By reconfiguring the Park Street Village (West) parking lot, 20-30 more parking spaces could be available



ARTICLE 39

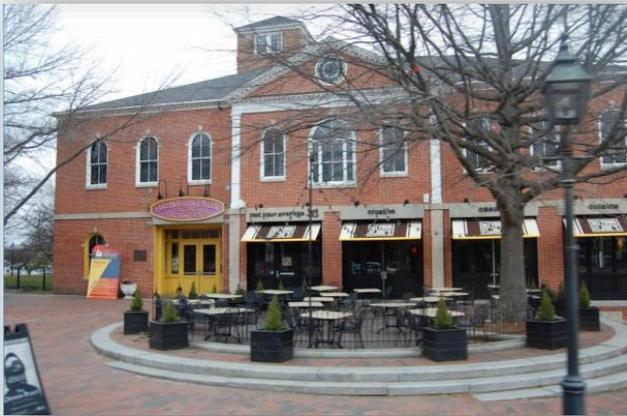
Downtown Improvements

To see if the Town will vote to raise by taxation, borrowing, or transfer from available funds or by any combination thereof and appropriate the sum of \$1,000,000 for the purpose of purchasing services and materials related to making improvements to the downtown area, including any other costs incidental and related thereto, or to take any other action related thereto.

Vote: Majority

Move to transfer the sum of \$100,000 from Free Cash and appropriate the sum of \$100,000 for the purpose of purchasing services and materials related to making improvements to the downtown area, including any other costs incidental and related thereto.

Downtown Amenities



ARTICLE 40

Town Offices Customer Service Improvements

To see if the Town will vote to raise by taxation, borrowing, or transfer from available funds or by any combination thereof and appropriate the sum of \$1,000,000 for the purpose of purchasing services and materials related to Town Offices building renovations and customer service improvements, including any other costs incidental and related thereto, or to take any other action related thereto.

Vote: Majority

Move to transfer the sum of \$1,000,000 from Free Cash and appropriate the sum of \$1,000,000 for the purpose of purchasing services and materials related to Town Offices building renovations and customer service improvements, including any other costs incidental and related thereto.



Article 40:

Town Offices Customer Service Building Improvements

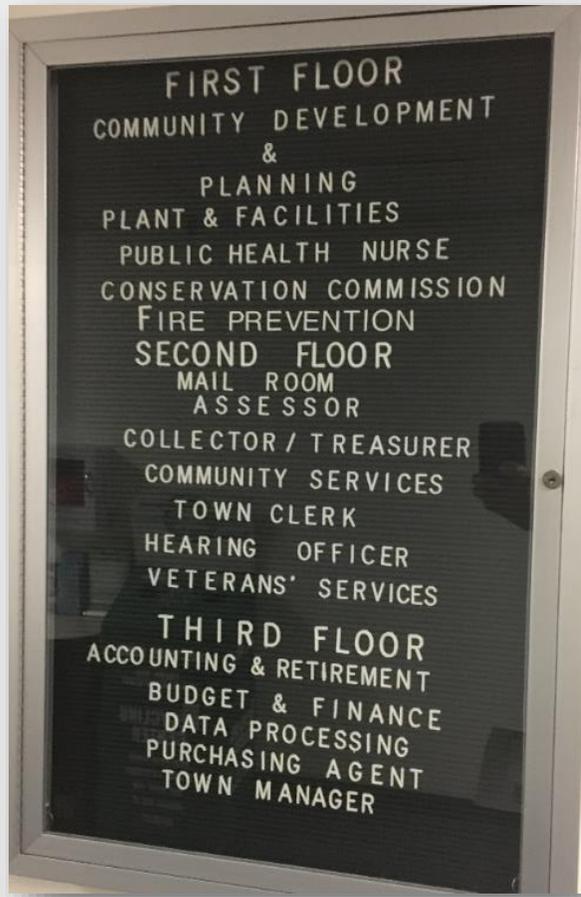


A Project Focused on:



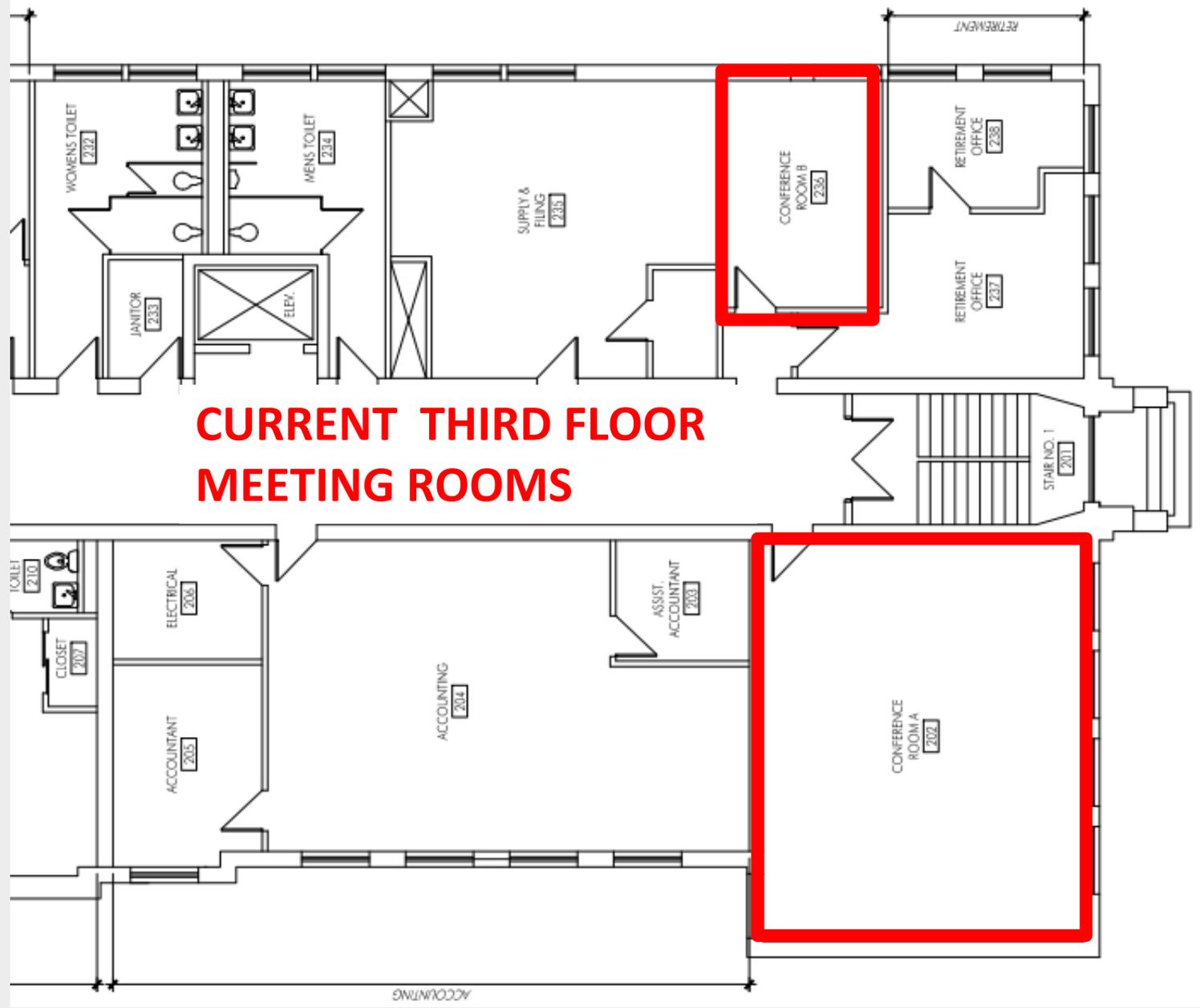
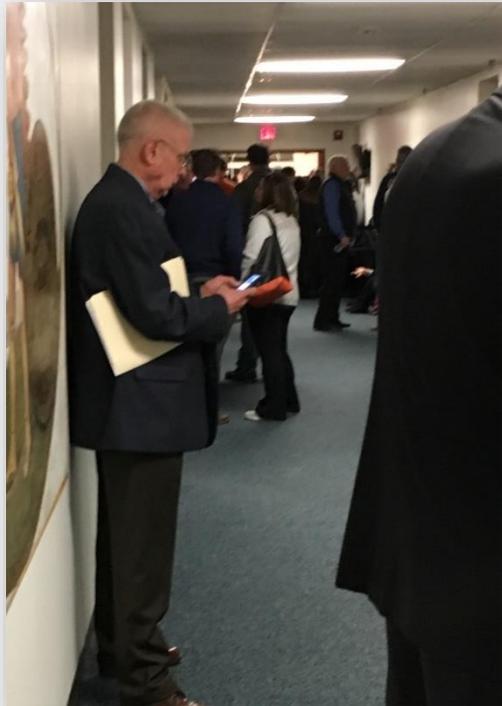
- Functionality
- Customer service and user experience
- Access to government
- Accessibility
- Safety and security

Proposed Improvements to the Town Offices Building:



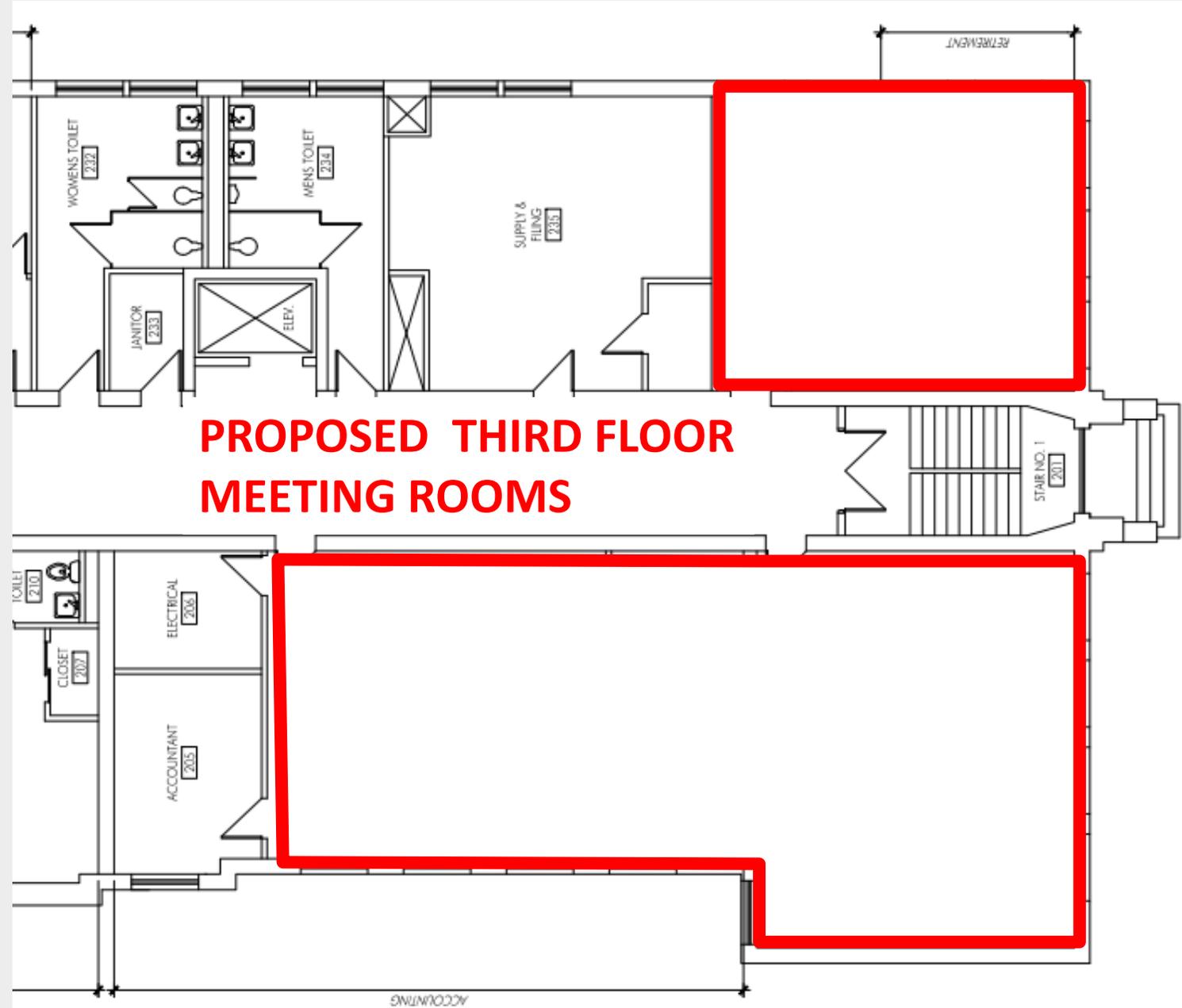
- Expand public meeting spaces and conference rooms
- Improve interior functionality and customer experience
 - reception, counters, and waiting areas
 - optimize locations of public facing offices
 - signage and wayfinding
- Improve ADA compliance
- Enhance the security of staff and the public

Public Meeting Space

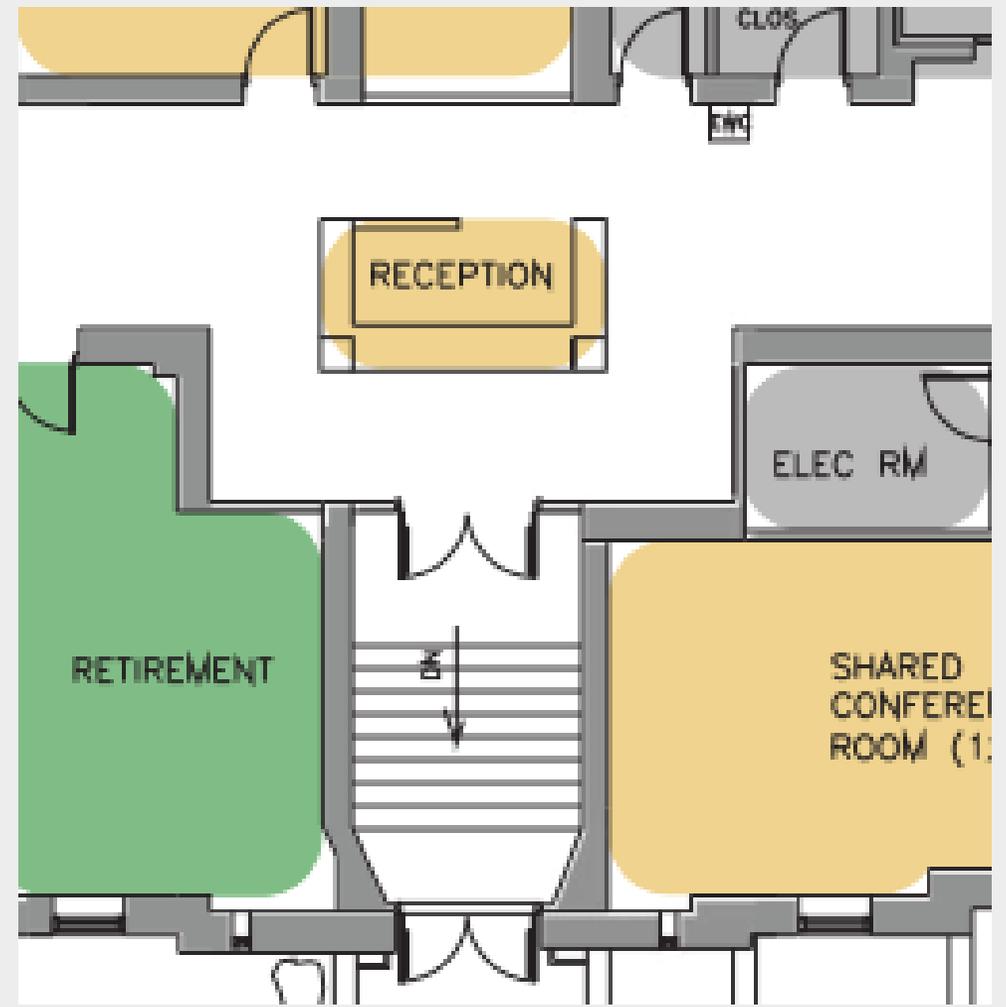
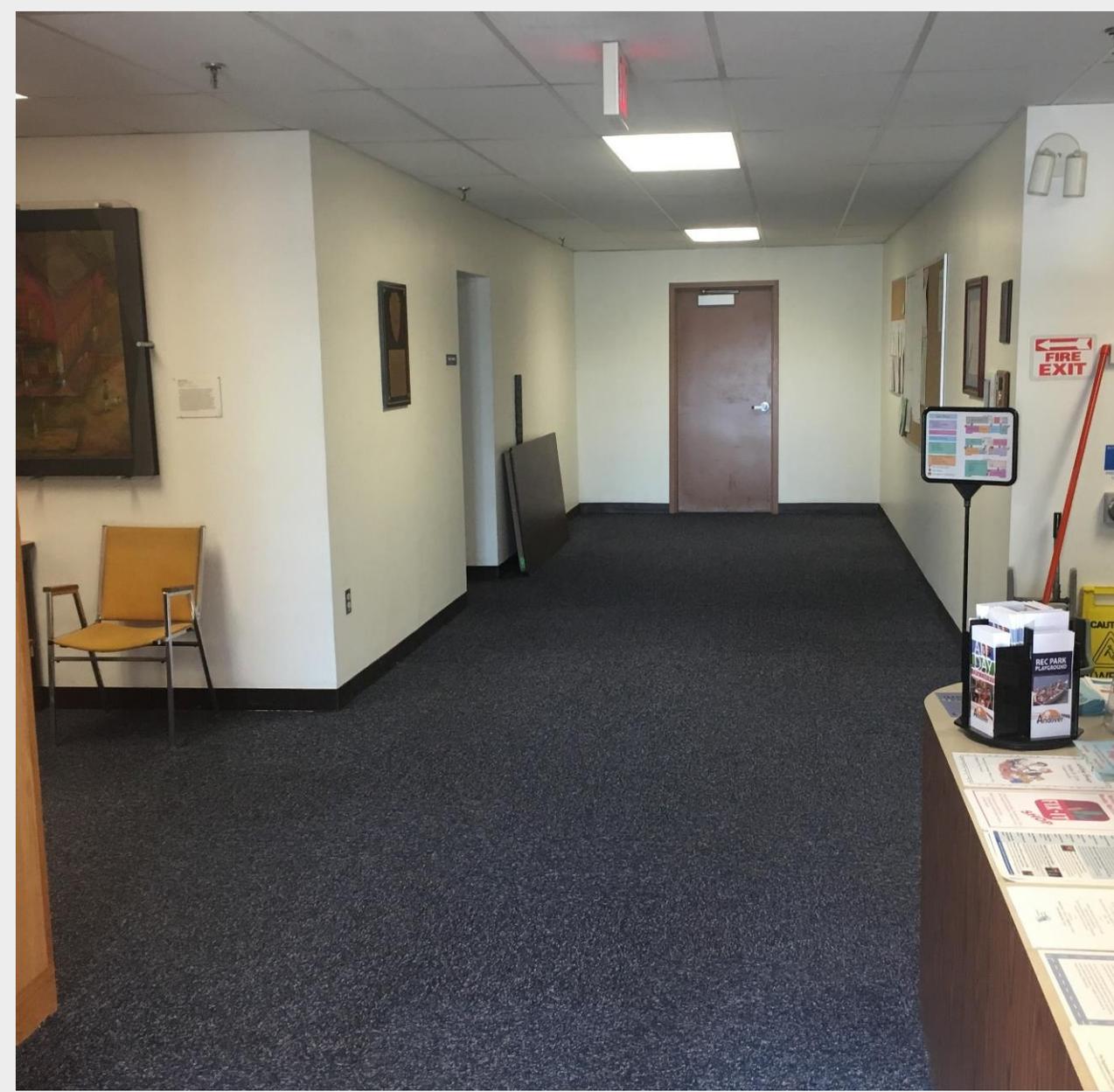


Public Meeting Space

3rd Floor Meeting Rooms Draft Concept



PROPOSED THIRD FLOOR MEETING ROOMS



Why now?

- Building last updated in 1983
- Building layout limits ability to provide 21st Century services
- Need for meeting space to facilitate public participation
- Technology upgrades have created space opportunities
- Consolidated IT department has been re-located
- Department of Facilities will be moving to 5 Campanelli Drive in November

Financial Impacts

- No impact to tax bill
- No impact to debt schedule
 - Maintains borrowing capacity for larger projects
 - Integrates with CIP
- Project has the unanimous support of the Board of Selectmen, Finance Committee, and Permanent Town Building Advisory Committee

ARTICLE 41

Senior Center at Punchard Design Services

To see if the Town will vote to raise by taxation, borrowing, or transfer from available funds or by any combination thereof and appropriate the sum of \$160,000 for the purpose of purchasing professional services related to the design of the Senior Center at Punchard, including any other costs incidental and related thereto, or to take any other action related thereto.

Vote: 2/3

Move that the Town appropriates \$160,000 for the purpose of purchasing professional services related to the design of the Senior Center at Punchard, including the payment of any other costs incidental and related thereto, and that to meet this appropriation, the Treasurer, with the approval of the Selectmen, is authorized to borrow said amount under and pursuant to M.G.L. c. 44, §7(1), or pursuant to any other enabling authority, and to issue bonds or notes of the Town therefor. Any premium received upon the sale of any bonds or notes approved by this vote, less any such premium applied to the payment of the costs of issuance of such bonds or notes, may be applied to the payment of costs approved by this vote in accordance with M.G.L. c. 44, §20, thereby reducing the amount authorized to be borrowed to pay such costs by a like amount.

Article 41:

Request for \$160,000 for design services for proposed renovation of the Andover Senior Center at Punchard



Existing Senior Center

- Not conducive to meeting the physical needs of the community
- Not designed to accommodate mobility devices (walkers, wheelchairs, etc)
- Rooms are overcrowded and cluttered



Lobby

- Dark, overcrowded, and inefficient
- Lacks privacy for bathrooms



Function Rooms

- Lack of availability for programming
- Overcrowded, no storage



Goals for the Senior Center Renovation

- Provide a welcoming environment for all who enter
- Provide appropriate spaces and amenities for all programming and services
- Develop innovative and engaging programming for the betterment of the older adults and the community



Highlights of the Conceptual Design

- New welcoming seating area in the lobby
- Café where people can socialize, gather with friends and maintain engagement
- New multipurpose room
- New fitness room with equipment
- Dedicated spaces for all day recreation such as bridge, mahjongg, cards as well as a dedicated pool table

Feasibility Study Process

- \$40,000 approved at 2017 Annual Town Meeting for feasibility study
- Bargman Hendrie Architype (BHA) selected as designer
- Held public input session for Feasibility Study on 11/29/17 & 1/10/18
- Held public hearing to present conceptual design 4/10/18
- Conceptual design and Cost estimate presented to Permanent Town Building Advisory Committee April 17, 2018
- Council on Aging voted to recommend
- Finance Committee voted to recommend
- Board of Selectmen Voted to recommend

Next Steps

- Work with Permanent Town Building Advisory Committee and BHA on the design
- Continue public engagement process
- Seek construction funding at the 2019 Annual Town Meeting

ARTICLE 42

Prohibition of Marijuana Establishments

See page 79 in the Finance Committee Report

Vote: Majority

Move to approve Article 42 as printed in the warrant.

Types of Marijuana Establishments

Marijuana Cultivator

Craft Marijuana Cultivator Cooperative

Marijuana Product Manufacturer

Marijuana Retailer

Marijuana Social Consumption Establishment

Marijuana Research Facility

Independent Testing Laboratory

Marijuana Transporter

Marijuana Micro-Business

If you vote **YES** on Article 42:

- Will prohibit commercial marijuana establishments
- Will allow Town to facilitate community engagement process to discuss options for considering commercial marijuana establishments

If you vote **NO** on Article 42:

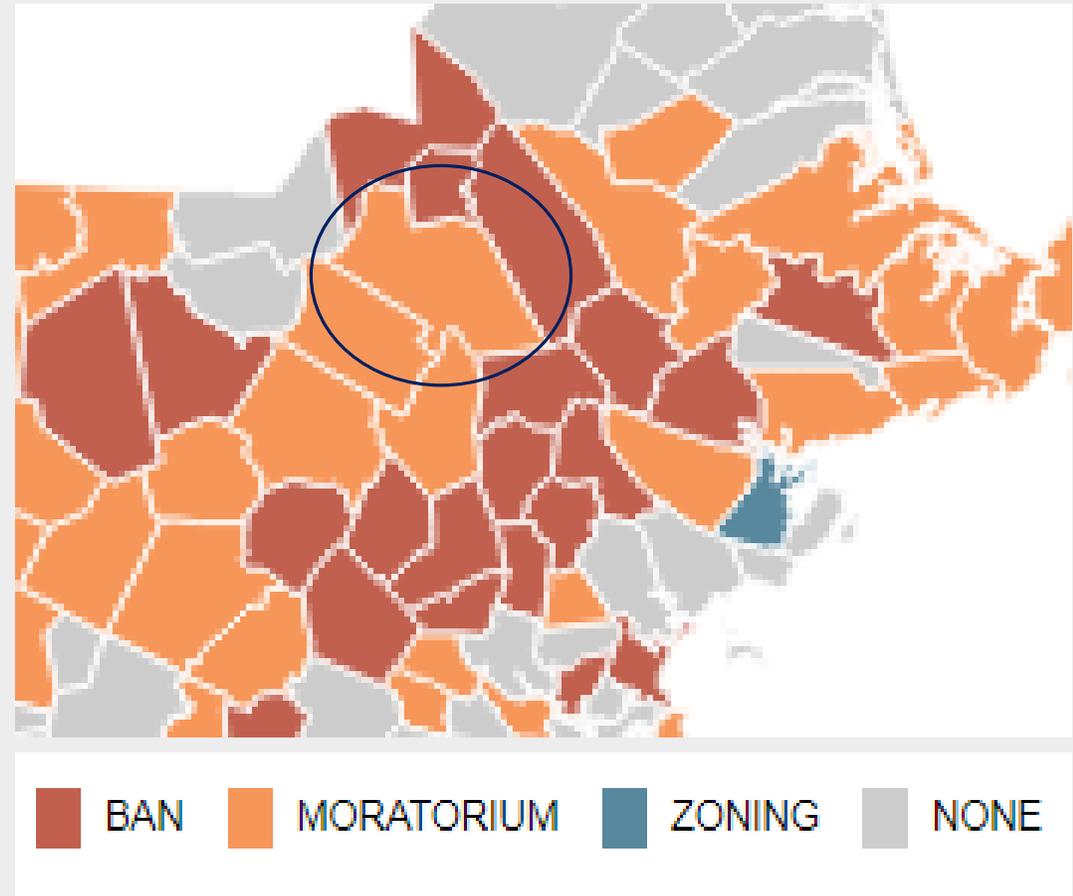
- It will allow all commercial marijuana establishments (retailers, cultivators, testing facilities, manufacturers) in Town
- There would be no specific marijuana zoning regulation of commercial marijuana establishments
- A Commercial Marijuana Bylaw would be required sometime in the future for commercial uses to be regulated



Local Restrictions on Commercial Marijuana

Nearby communities that have banned marijuana establishments:

- Methuen
- Lawrence
- North Andover
- Middleton
- Danvers
- North Reading
- Reading
- Woburn
- Burlington
- Chelmsford
- Westford



Article 42 Background

- 2016 Commercial Marijuana Ballot Initiative: Town of Andover voted 54% against legalization and 46% in favor
- May 2017 Annual Meeting voted to place a moratorium on commercial marijuana facilities until December 1, 2018
- January 2018 Special Town Meeting voted not to support a prohibition of commercial marijuana facilities
- Cannabis Control Commission adopts regulations on March 15, 2018
- Without further action, the Town will be subject to commercial marijuana facility applications through the Cannabis Control Commission starting on December 1, 2018



**ADULTS
ONLY!**

The **Sweet
"PILL"**
*that MAKES LIFE
BITTER!*



**WOMEN CRY FOR IT -
MEN DIE FOR IT!**

"REEFER MADNESS"



**DRUG-
CRAZED
ABANDON**

SEE



YOUTHFUL MARIHUANA VICTIMS

**WHAT ACTUALLY
HAPPENS !**

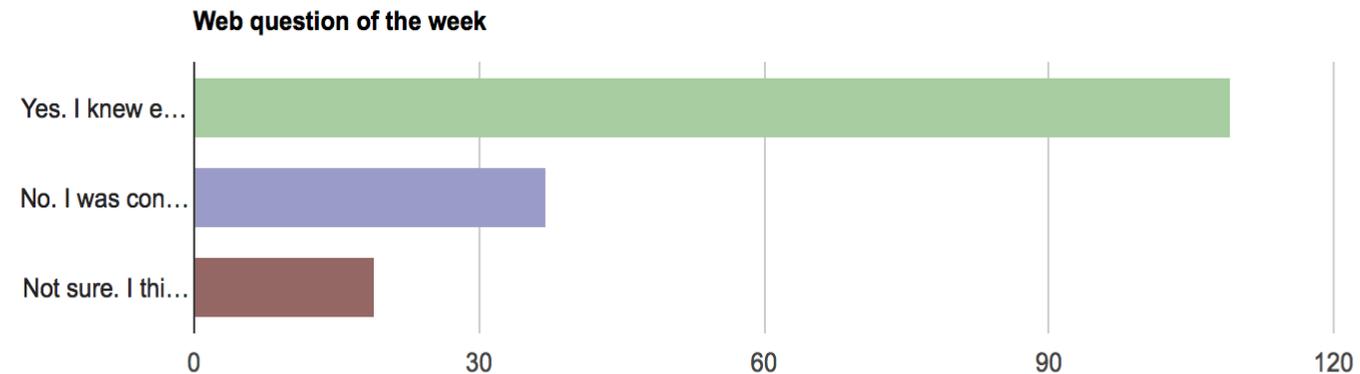
Vote NO to Prohibition...Again

THE **Andover** ONLINE
Townsmen

Web question of the week

Feb 15, 2018

At the Jan. 29 Special Town Meeting, voters declined to outlaw the sale of recreational marijuana in Andover. Now some town officials are claiming that voters didn't know what they were voting on and they want to bring the issue back to Town Meeting voters in April. Did you know what you were voting on?



Vote NO to Prohibition...Again

The 3 deadliest drugs in America are legal

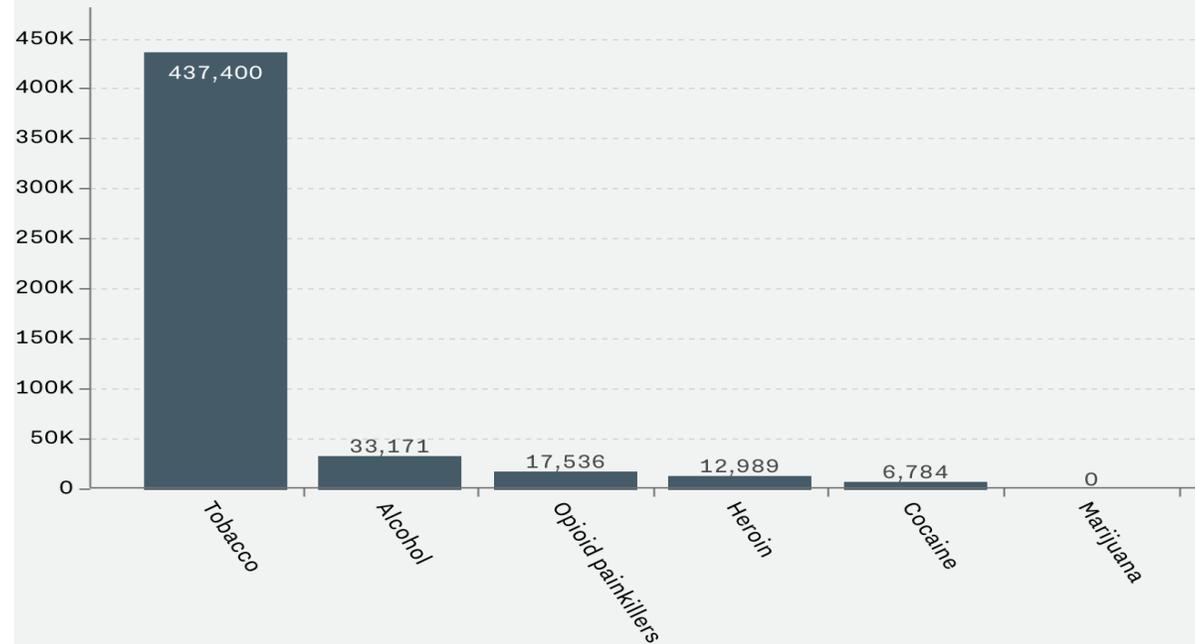
Tobacco, alcohol, and opioids kill hundreds of thousands annually. Marijuana, meanwhile, has caused zero overdose deaths.

By German Lopez | @germanlopez | german.lopez@vox.com | Updated Jan 17, 2017, 1:05pm EST

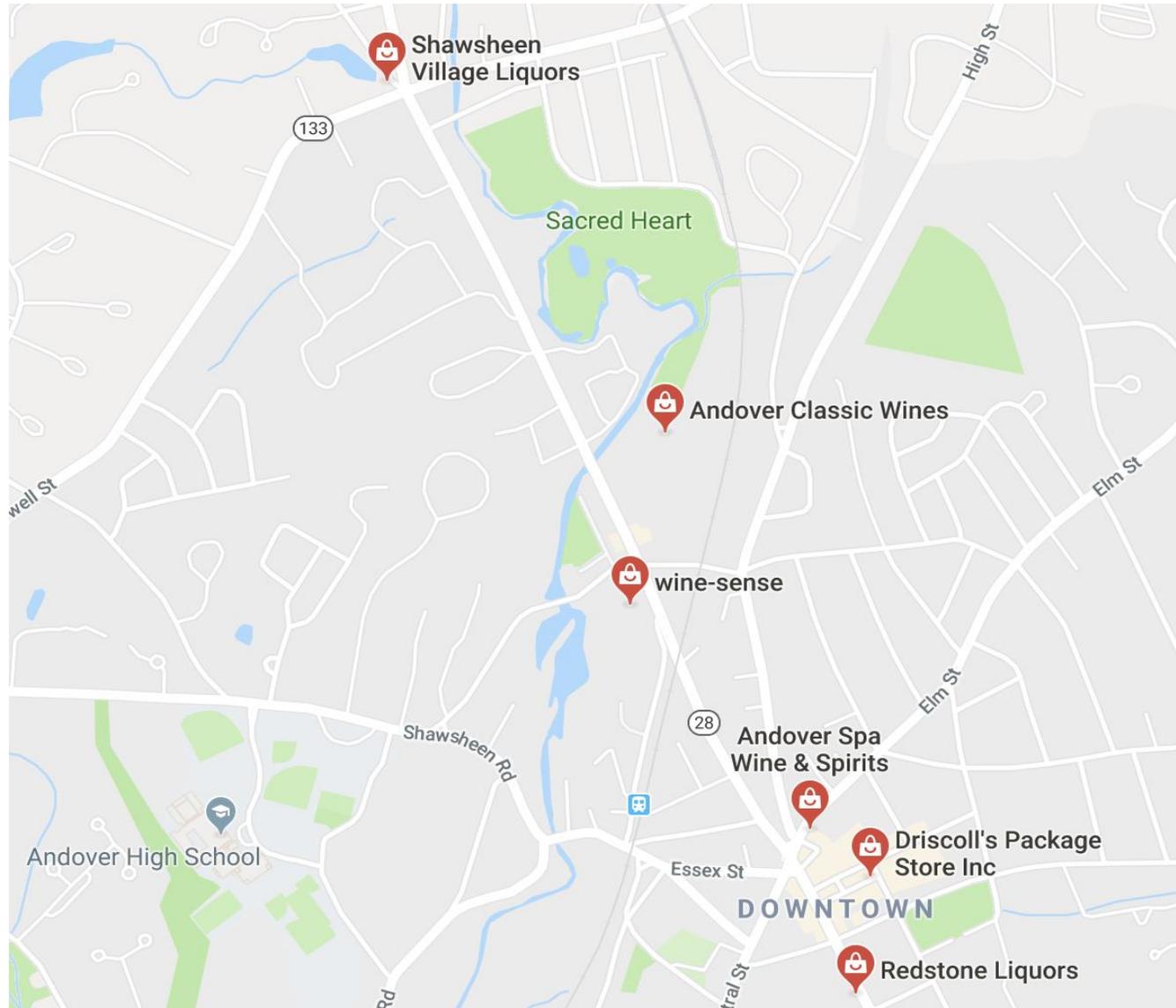
America's 3 deadliest drugs are legal



Underlying cause of death in America in 2015, by drug



Vote NO to Prohibition...Again



Vote NO to Prohibition...Again

The Washington Post

Democracy Dies in Darkness

Wonkblog

Stoned drivers are a lot safer than drunk ones, new federal data show

By **Christopher Ingraham** February 9, 2015 [✉ Email the author](#)

Vote NO to Prohibition...Again

Marijuana legalization could help offset opioid epidemic, studies find

By Mark Lieber, CNN

Updated 7:14 AM ET, Thu April 26, 2018



More from CNN



Paul Ryan's firing of Father Conroy should worry us all



In court, Trump's fortunes are plummeting

Today's

Vote NO to Prohibition...Again



INDEPENDENT

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[Culture](#)



[News](#) › [World](#) › [Americas](#)

Marijuana legalisation causing violent crime to fall in US states, study finds

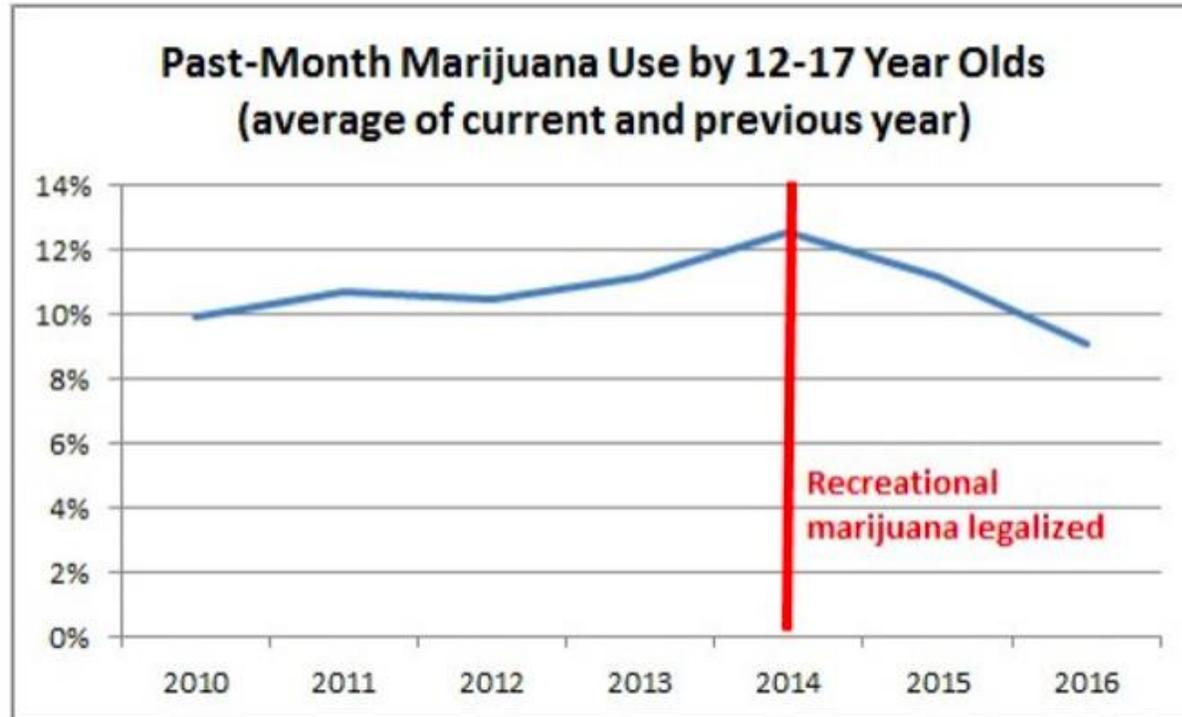
Rates of assault and murder decreasing in regions near Mexican border where cannabis use has been partially legalised

[Judith Vonberg](#) | Monday 15 January 2018 16:26 GMT | [4 comments](#)

Vote NO to Prohibition...Again



Marijuana Doomsday Didn't Come



DAVIES/HARRIGAN. DATA SOURCE: "CONTRADICTING PROHIBITIONISTS, SURVEY SAYS ADOLESCENT POT USE IS FALLING IN COLORADO," REASON, 12/12/17.

Vote NO to Prohibition...Again

The Washington Post

Democracy Dies in Darkness

Your kid is way more likely to be poisoned by crayons than by marijuana

By **Christopher Ingraham** July 28, 2016  [Email the author](#)

Vote NO to Prohibition...Again

Forbes / Retail / #Economy

FEB 22, 2017 @ 10:51 AM 124,705

Free Webcast: Investing In Bitcoin & Crypto Assets

Marijuana Industry Projected To Create More Jobs Than Manufacturing By 2020

By Gerry Tuoti

Wicked Local Newsbank Editor

Posted Sep 29, 2017 at 4:00 PM



THE ISSUE: Massachusetts is preparing for legal marijuana sales in 2018.

THE IMPACT: According to some projections, the state could see \$1.2 billion in pot sales and \$240 million in tax revenue by 2021.

Vote NO to Prohibition...Again

☰ Menu

The Boston Globe

Bill Weld, John Boehner join advisory board of marijuana company



MATTHEW J. LEE/GLOBE STAFF

Former Massachusetts governor William Weld said he's been in favor of medical marijuana since 1992 and supported the referendum that legalized recreational pot use in his home state in 2016.

By Jennifer Kaplan | BLOOMBERG NEWS APRIL 11, 2018

Vote NO to Prohibition...Again

ARTICLE 43

**Amend Zoning Bylaw – Section 10.0
Definitions**

See page 80 in the Finance Committee Report

Vote: 2/3

Move to approve Article 43 as printed in the Warrant.

ARTICLE 43

AMEND ZONING BYLAW DEFINITIONS



Marijuana Establishments – shall mean all types of marijuana establishments as defined in G.L. C. 94G, sec. 1, including all marijuana cultivators, craft marijuana cultivator cooperatives, independent testing laboratories, marijuana product manufacturers, marijuana retailers, on-site consumption, special events, and any other type of licensed marijuana related businesses, but not to include a medical marijuana treatment center or registered marijuana dispensary as defined and regulated in Article VIII, Section 8.9 of the Town’s Zoning Bylaws.

ARTICLE 44

**Amend Zoning Bylaw – Table of Use
Regulations**

See page 81 in the Finance Committee Report

Vote: 2/3

Move to approve Article 44 as printed in the Warrant

ARTICLE 45

West Elementary School Feasibility Study

To see if the Town will vote to raise by taxation, borrowing, or transfer from available funds or by any combination thereof and appropriate the sum of \$1,200,000 for the purpose of purchasing services and materials related to the West Elementary School Feasibility Study, including any other costs incidental and related thereto, or to take any other action related thereto.

Vote: Majority

Move to transfer the sum of \$1,200,000 from Free Cash and appropriate the sum of \$1,200,000 for the purpose of purchasing services and materials related to the West Elementary School Feasibility Study, including any other costs incidental and related thereto.

Article 45

West Elementary School

Feasibility Study



WEST ELEMENTARY FACILITY OVERVIEW

- Built in 1951 and added to in 1968
- Past functional life in terms of building systems and instructional programming
- Designed around the open school concept prevalent in the 1960s:
 - Has since been walled into separate rooms
 - Reconfiguration created problems in heating and ventilation
 - Result is inefficient usable space for classroom and support programs
- Many building systems and site conditions are in poor condition requiring significant investment in resources to repair or replace
- Classrooms are outdated in terms of providing a modern instructional program with varied space and room configurations
- Office is poorly located for effective supervision, coordination and security
- Sprawling structure of the building with numerous exterior entryways compromises supervision, security and safety

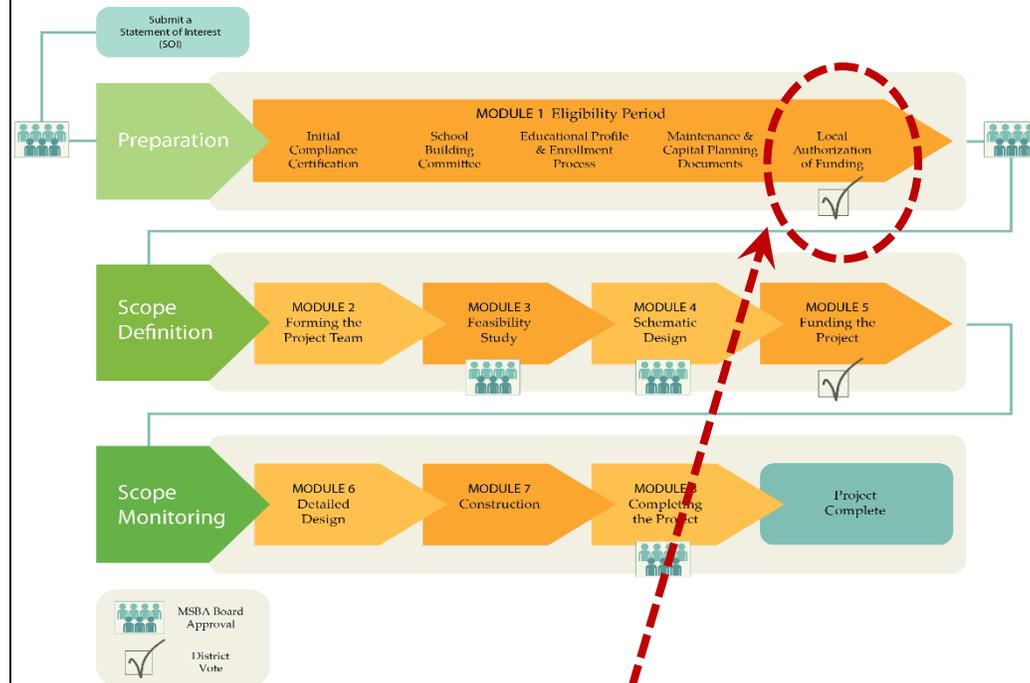
WEST ELEMENTARY PROJECT TIMELINE

- ✓ **August 2016:** Facility condition report completed for all town and school buildings
- ✓ **Fall 2016 & Winter 2017:** Multiple community sessions held to seek feedback on school facility priorities
- ✓ **April 2017:** Statement of Interest (SOI) for West Elementary submitted to the Massachusetts School Building Authority (MSBA)
- ✓ **December 2017:** West Elementary accepted into MSBA Program
- **Town Meeting 2018:** Vote to authorize spending on West Elementary Feasibility Study (Article 45), as required by MSBA
- **Future Community Funding Checkpoints:** Additional community approval will be:
 - At a future Town Meeting, to authorize design and construction funds
 - At the ballot box, to authorize a debt exclusion for design and construction

MSBA PROCESS

- The MSBA process is prescribed by law
 - The Feasibility Study is the next step in the process
 - Future project steps will require additional funding approvals from the Andover community
- With MSBA partnership, the state is expected to pay for more than 40% of eligible costs of renovation or new construction

MSBA Project Process Flowchart
from www.MSBA.org



Funding approval for
West Elementary
Feasibility Study
(Article 45)

ARTICLE 45 OVERVIEW

- Feasibility Study will explore options for solving West EI deficiencies and develop a preferred solution
- Article 45 authorizes \$1.2 Million to be spent on the West Elementary Feasibility Study
 - Upon completion, **40%+ of this cost will be reimbursed from MSBA**
- Article 45 is recommended for approval by:
 - The Andover School Committee (5-0)
 - The Andover Board of Selectmen (5-0)
 - The Andover Finance Committee (8-0)

ARTICLE 46

Information Technology Platforms and Infrastructure

To see if the Town will vote to raise by taxation, borrowing, or transfer from available funds or by any combination thereof and appropriate the sum of \$350,000 for the purpose of purchasing services and materials related to completing information technology platforms and infrastructure, including any other costs incidental and related thereto, or to take any other action related thereto.

Vote: 2/3

Move that the Town appropriates \$350,000 for the purpose of purchasing services and materials related to completing information technology platforms and infrastructure, including the payment of any other costs incidental and related thereto, and that to meet this appropriation, the Treasurer, with the approval of the Selectmen, is authorized to borrow said amount under and pursuant to M.G.L. c. 44, §7(9), or pursuant to any other enabling authority, and to issue bonds or notes of the Town therefor. Any premium received upon the sale of any bonds or notes approved by this vote, less any such premium applied to the payment of the costs of issuance of such bonds or notes, may be applied to the payment of costs approved by this vote in accordance with M.G.L. c. 44, §20, thereby reducing the amount authorized to be borrowed to pay such costs by a like amount.

ARTICLE 47

Student Device Refresh

To see if the Town will vote to raise by taxation, borrowing, or transfer from available funds or by any combination thereof and appropriate the sum of \$200,000 for the purpose of purchasing services and materials related to replacing student technology devices, including any other costs incidental and related thereto, or to take any other action related thereto.

Vote: Majority

Move to transfer from the Cable Franchise Fee Account and appropriate the sum of \$200,000 for the purpose of purchasing services and materials related to replacing student technology devices, including any other costs incidental and related thereto.

ARTICLE 48

Minor Storm Drain Improvements

To see if the Town will vote to raise by taxation, borrowing, or transfer from available funds or by any combination thereof and appropriate the sum of \$300,000 for purpose of purchasing services and materials related to minor storm drain improvements, including any other costs incidental and related thereto, or take any other action related thereto.

Vote: 2/3

Move that the Town appropriates \$300,000 for the purpose of purchasing services and materials related to minor storm drain improvements, including the payment of any other costs incidental and related thereto, and that to meet this appropriation, the Treasurer, with the approval of the Selectmen, is authorized to borrow said amount under and pursuant to M.G.L. c. 44, §7(1), or pursuant to any other enabling authority, and to issue bonds or notes of the Town therefor. Any premium received upon the sale of any bonds or notes approved by this vote, less any such premium applied to the payment of the costs of issuance of such bonds or notes, may be applied to the payment of costs approved by this vote in accordance with M.G.L. c. 44, §20, thereby reducing the amount authorized to be borrowed to pay such costs by a like amount

ARTICLE 49

Water Treatment Plant Maintenance

To see if the Town will vote to appropriate the sum of \$300,000 in the Water Enterprise Fund for the purpose of paying various maintenance costs related to the water distribution system and the Water Treatment Plant, including any other costs incidental and related thereto, or take any other action related thereto.

Vote: Majority

Move to approve Article 49 as printed in the Warrant

ARTICLE 50

Street Acceptance of Fraser Drive

See page 84 in the Finance Committee Report

Vote: Majority

Move to approve Article 50 as printed in the Warrant.

ARTICLE 51

New General Bylaw Article X11 Section 50 Naming Private Ways

To see if the Town will vote to amend General Bylaw Article XII by adding the following new section:

§50. Naming Private Ways

No way, which is open for public use but has not become a public way, shall be given a name unless the name is first approved by the Board of Selectmen. And further that non-substantive changes to the numbering of this bylaw be permitted in order that it be in compliance with the numbering format of the Andover Code of Bylaws, or take any other action related thereto.

Vote: Majority

Move to withdraw Article 51 from the Warrant.

ARTICLE 52	Amend General Bylaw Article 1 Section 4: Penalty for Violations of Bylaws, Rules and Regulations
-------------------	---

See Page 86 of the Finance Committee Report

Vote: Majority

Move to approve Article 52 as printed in the Warrant.

ARTICLE 53

**Amend Section 5.2 of the Andover Zoning
Bylaw Related to Signs**

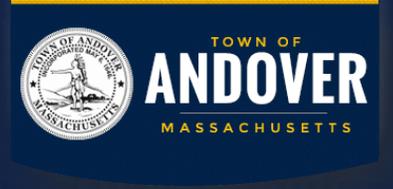
See Page 86 of the Finance Committee Report

Vote: 2/3

Move to approve Article 53 as printed in the Warrant.

ARTICLE 53

AMEND SECTION 5.2. OF THE ANDOVER ZONING BYLAW



- In Reed v. Town of Gilbert, Arizona, the United States Supreme Court decided that content-based provisions of that Town's sign ordinance violated the First Amendment to the Constitution.
- In response to the Reed decision, Massachusetts towns are enacting bylaws to remove content-based regulations.
- This warrant article strikes the content-based provisions of the existing bylaw.
- Planning Board will hold a public meeting on June 12th to explore modifications and will consult with the Design Review Board.
- Because the Reed decision was decided on constitutional grounds, a successful challenger to the Town's current bylaw might be able to recover attorneys fees.
- Design Review Board & Planning Board recommend approval of Article 53.

EXAMPLES OF CURRENT CONTENT-BASED PROVISIONS



- Examples of current content-based provisions in the Andover bylaw:
 - 5.2.8.1.a: ~~One sign, either attached or freestanding, indicating only the name of the owner or occupant, street number and permitted uses or occupations engaged in thereon; does not require a sign permit and shall not exceed two (2) square feet in area.~~
 - 5.2.10.5: ~~Unlighted graphics, lettering or symbols with transparent background mounted on the inside of windows or transparent entry doors shall require no sign permit if their area does not exceed 30% of the glass or transparent area. Telephone numbers, web addresses, prices, and similar text shall not exceed two (2) inches in height.~~

ARTICLE 54

Ledge Road Landfill

To prohibit the use of any Town funds, including but not limited to the stabilization funds that were appropriated by the 2016 Town Meeting or any other appropriated but unspent funds of the Town, for any post closure use of the Ledge Road landfill property that would constitute or require the construction of any Department of Municipal Services Public Works and/or Plant & Facilities Material Handling Operations and/or any storage facility with the purpose of storing or warehousing any Town vehicles, equipment, materials or refuse on the Ledge Road landfill property unless and until the Town expressly authorizes the same pursuant to a specific warrant article appropriating such funds at a future Town Meeting.

Vote: Majority

Move to approve Article 54 as printed in the Warrant.

ARTICLE 55

Thin Film Single Use Plastic Checkout Bag Reduction Bylaw

See Page 97 of the Finance Committee Report

Vote: Majority

Move to approve Article 55 as printed in the Warrant.

Move to amend the Motion as follows:

In Section 2 a. delete “4.0mm” and substitute “4mils”

In Section 2 e. delete “Reusable Bag” and substitute “Reusable Check Out Bag” and delete “four (4.0) millimeters” and substitute “four (4.0) mils”

In Section 4 b. delete “reusable shopping bag” and substitute “Reusable Check Out Bags”



Article 55:

**Thin film, single-use plastic
check out bag reduction bylaw**

Motion to Amend the Main Motion:

- In Section 2a. delete “4.0mm” and substitute “4mils”
- In Section 2e. delete “Reusable Bag” and substitute “Reusable Check Out Bag”
- In Section 2e. delete “four (4.0) millimeters” and substitute “four (4.0) mils”
- In Section 4 b. delete “reusable shopping bag” and substitute “Reusable Check Out Bags”

66 Cities and Towns in MA have approved bag laws

Adams	Dennis	Marblehead	Stockbridge
Amherst	Duxbury	Mashpee	Sudbury
Aquinnah	Edgartown	Melrose	Tisbury
Arlington	Falmouth	Nantucket	Truro
Ashland	Framingham	Natick	Wakefield
Athol	Gloucester	Newburyport	Watertown
Barnstable	Grafton	Newton	Wayland
Bedford	Great Barrington	Northampton	Wellesley
Boston	Hamilton	Oak Bluffs	Wellfleet
Bourne	Harwich	Plymouth	West Tisbury
Bridgewater	Ipswich	Provincetown	Westborough
Brookline	Lee	Reading	Westford
Cambridge	Lenox	Salem	Weston
Chatham	Lexington	Sandwich	Williamstown
Chilmark	Lincoln	Shrewsbury	Yarmouth
Concord	Lowell	Somerville	
Dalton	Manchester b.t. Sea	South Hadley	

Why are towns across MA doing this?

- **100 billion** plastic bags are used in the U.S. every year.
- Most discarded after one use, average use time is **12 minutes**.
(Earth Policy Institute, 2014)
- On average, **15 plastic bags** per every trip to the grocery store



Plastic bags require
non-renewable
fossil fuels to create



Just a small sample of recent headlines...

Your bottled water probably contains plastic

State University of New York Study. **March 2018**



Ocean plastic could triple in decade

By Roger Harrabin
BBC environment analyst

🕒 21 March 2018 | 🗨️ 227



The Great Pacific Garbage Patch, full of ocean plastic, keeps growing

It's an 80,000-ton beast of debris between Hawaii and California that's still getting bigger.

by Kiara Alfonseca / Mar. 25. 2018 / 12:01 AM ET



Plastic bags around the world...



Seaside in Israel



Street side in India



Plastic bags around Andover...



Shawsheen River
adjacent to
Andover Mall



Salem St near
AVIS Skug River
Reservation



AVIS Lupine
Reservation, off
Central Street



West Parish
Cemetery Border



Plastic bags are harming animals...



Plastic bags are harming us...

- Break down into tiny pieces (**microplastics = <5mm**).
- Microplastics enter waterways and **flow into the ocean**. On land, bags take 500 to 1000 years to decompose. In water, they last even longer.
- Zooplankton mistake microplastics for food. Thus pollutants bioaccumulate, and **move up the aquatic food chain to us**!



- The extent of possible harm to the environment and human health is a matter of grave concern, and the focus of a great deal of current research.



(The Joint Group of Experts on the Scientific Aspects of Marine Environmental Protection (Gesamp) presents in its "Sources, Fate and Effects of Microplastics in The Marine Environment: A Global Assessment")

Source: *Environmental Health Perspectives* • vol. 123, no. 2 • Feb. 2015

So if no plastic bags, what will we use to carry our goods?

Per Article 55, if a food establishment provides bags to customers, with or without charge, the bags must be one of the following:

1. Reusable checkout bag
2. Recyclable paper bag
3. Cardboard boxes



Common Concerns:

“But I use those plastic bags for other things.”

Good news – you’ll still have lots of plastic to choose from!



Common Concerns:

“Plastic is better than paper”

This misconception is based on Life Cycle analyses that do not take into account the larger effects of plastic pollution. Plus the ideal is reusable bags, not disposable paper bags.

“Reusable Bags will make you sick.”

Actually, simple, occasional cleaning of reusable bags will kill germs.

“Bag laws hurt local businesses”

While it is true that paper bags are more expensive than plastic, multiple studies have shown that once a bag law is in place, consumers become more conscientious, and bring reusables – saving businesses money.

Common Concerns:

“This impinges on my freedom”

Yes - by their nature – well-crafted laws restrict behavior that has potential to harm the greater good. Speed limits, Zoning laws, Drunk Driving Laws, Slander Laws – all of these “impinge freedom”

“Andover burns it’s trash, so what’s the point?”

The Covanta plant in Haverhill, according to the MA DEP emissions reports, releases a measurable stream of Sulphur Dioxide and Carbon Monoxide directly into the air we breath.



Just a small sample of results...

LOS ANGELES One Year Implementation Study: **94 percent reduction** in single-use bag usage at large stores and pharmacies

CAMBRIDGE, MA 120 Day Implementation Study:
“We saw a **reduction in single-use bags of 50-80%**”

WASHINGTON DC One Month Implementation Survey:
Three-quarters of residents are using fewer bags. Businesses are not very bothered by the new law, and neither are their customers, they say. Instead, **businesses are using many fewer bags and like the impact of that on their bottom line.**



[One-Year Implementation Study: Los Angeles County \(Los Angeles, 2012\)](#)

[120-Day Implementation Report: Cambridge, MA \(Cambridge DPW, August 2016\)](#)

[One-Month Implementation Study: District of Columbia \(OpinionWorks, 2011\)](#)

66 MA Towns have already
chosen the health of their town,
the health of our planet, and the
health of our children, instead of
the profits of the plastic bag
industry.

Please make Andover the 67th,
and join us in voting YES on
Article 55.



ARTICLE 56

**Polystyrene Food and Beverage Ware and
Packaging Reduction Bylaw**

See page 100 of the Finance Committee Report

Vote: Majority

Move to approve Article 56 as printed in the Warrant.



Article 56:
POLYSTYRENE FOOD & BEVERAGE
WARE & PACKAGING REDUCTION
BY-LAW

Motion to Amend the Main Motion:

In Section 2, for the definition of Recyclable, add “residential curbside” in between “available” and “recycling” so that the first sentence reads:

“Material that can be sorted, cleansed, and reconstituted using Andover’s available **residential curbside** recycling collection programs for the purpose of using the altered form in the manufacture of a new product.”

27 towns in MA have now approved polystyrene regulations

Abington

Amherst

Brookline

Cambridge

Concord

Dennis

Gloucester

Great Barrington

Greenfield

Hamilton

Ipswich

Lee

Lenox

Marblehead

Nantucket

Natick

Pittsfield

Provincetown

Somerville

South Hadley

Stockbridge

Wayland

Wellfleet

Westfield

Westford

Williamstown

Winthrop

What are we talking about?

Foam polystyrene & rigid polystyrene food service ware for providing prepared food to customers.



Polystyrene – terrible for the environment...

Plastic never biodegrades.

Plastic in the ocean attracts a host of toxic chemicals which can affect human brain development and can cause cancer.

Small fish eat the plastic, big fish eat the small fish, and we eat the big fish, plastic, toxins and all.

Increasingly, we're eating our own toxic waste.



A perch with ingested microplastic polystyrene particles.

Photograph: Oona Lönnstedt/Science

Polystyrene - terrible for you.

- Certain chemicals added to plastics are named EDC's, Endocrine Disrupting Compounds (Koch & Calafat, 2009)
- Infertility in men, testicular and prostate cancers
- Women – endometriosis, ovarian cancer, oocyte incompetence.
- Children – Developmental delays, altered sex differentiation, neurological deficits, increased risk of cancer and reproductive problems in later life (Meeker et al, 2009)
- Nanoparticles of polystyrene are absorbed into the lungs via inhalation and are small enough to get lodged in the alveoli (Paget et al, 2015) possibly becoming cytotoxic.

Healthy alternatives are easy to find...



Here's just part of a list of alternatives maintained by City of Somerville...

<u>Product Type</u>	<u>Standard Sizes</u>	<u>Vendor Name</u>	<u>Price</u>	<u>Units</u>	<u>Unit Price</u>	<u>Material Type</u>
Bowl	12 oz.	BMS Paper	\$72.99	1200	\$0.06	Compostable
Bowl	12 oz.	*Costco Online	\$10.03	175	\$0.06	Paper
Bowl	12 oz.	HR Supply	\$83.71	1000	\$0.08	Fiber
Bowl	12 oz.	Usecoproducts.com	\$22.70	500	\$0.05	Fiber
		<i>*2% surcharge for non-members</i>				
Bowl-To-Go	12 oz.	HR Supply	\$102.30	500	\$0.20	Fiber
Bowl-To-Go With Lid	12 oz.	HR Supply	\$54.31	250	\$0.21	Paper
Clamshell	6 inch (1 compartment)	HR Supply	\$71.30	400	\$0.17	Fiber

27 MA Towns have already
chosen the health of their town,
the health of our planet, and the
health of our children, instead
of the profits of the plastic
industry.

Please make Andover the 28th,
and join us in voting YES on
Article 56.

ARTICLE 57

Change from Appointed Planning Board to Elected Planning Board

See page 103 of the Finance Committee Report

Vote: Majority

Main Motion: Move to approve Article 57 as printed in the Warrant.

Motion to Amend: At the first annual town election following establishment of an elected Planning Board, upon legislative approval of said change to the Town Charter, two Planning Board members shall be elected for terms of three years, and four Planning Board members shall remain. Subsequent to this first annual town election, two appointed Planning Board members shall expire each year, and their successors shall be elected for terms of three years. The order in which the six appointed Planning Board members are replaced with elected Planning Board members, constituting two per year starting with the first town election cycle is as follows: those with the earliest term expiration date would be replaced first. In the event that too many appointed Planning Board members have the same term expiration date, the Town Manager shall make recommendations with approval from the Board of Selectmen as to the order in which appointed Planning Board members are replaced.

Article 57

CHANGE FROM APPOINTED PLANNING BOARD TO ELECTED PLANNING BOARD

Andover Town Meeting
May 2018

Zoning Interpretation Is a Source of Contention between the Planning Board and Andover Residents

Town of Andover, MA
Essex County

Home Help Enter search term...

Code
New Laws
Index

Print @ Download Share Get Updates Search Article

Article VIII: Zoning By-Law

[HISTORY: Adopted by the Town of Andover 4-24-2001 Annual Town Meeting, Art. 9. (This article also repealed former Article VIII, Zoning By-law, adopted 6-15-1964 STM, as amended.) Amendments noted where applicable.]

GENERAL REFERENCES
Construction permit fees — See Art. VII.
Plumbing — See Art. IX.
Fire prevention — See Art. X.
Bills and Historic Districts — See Art. XII, 5-26

7.4.1 Purpose.
The objectives of this section are to achieve the following public purposes:

1. To provide for the development and use of alternative housing providing care for the elderly in accordance with the Town's Master Plan.
2. To create home health care, housing and other supportive services for the elderly population, outside of an institutional setting.
3. To encourage the preservation of open space.
4. To provide alternative housing for the elderly that cause relatively little traffic and other services.
5. To preserve the town's residential character.
6. To provide such accommodations in a manner harmonious with the surrounding land uses while protecting natural resources and open space.
7. To provide housing which is affordable to the elderly population who are Andover Residents.

“To preserve the town’s **residential character.**”

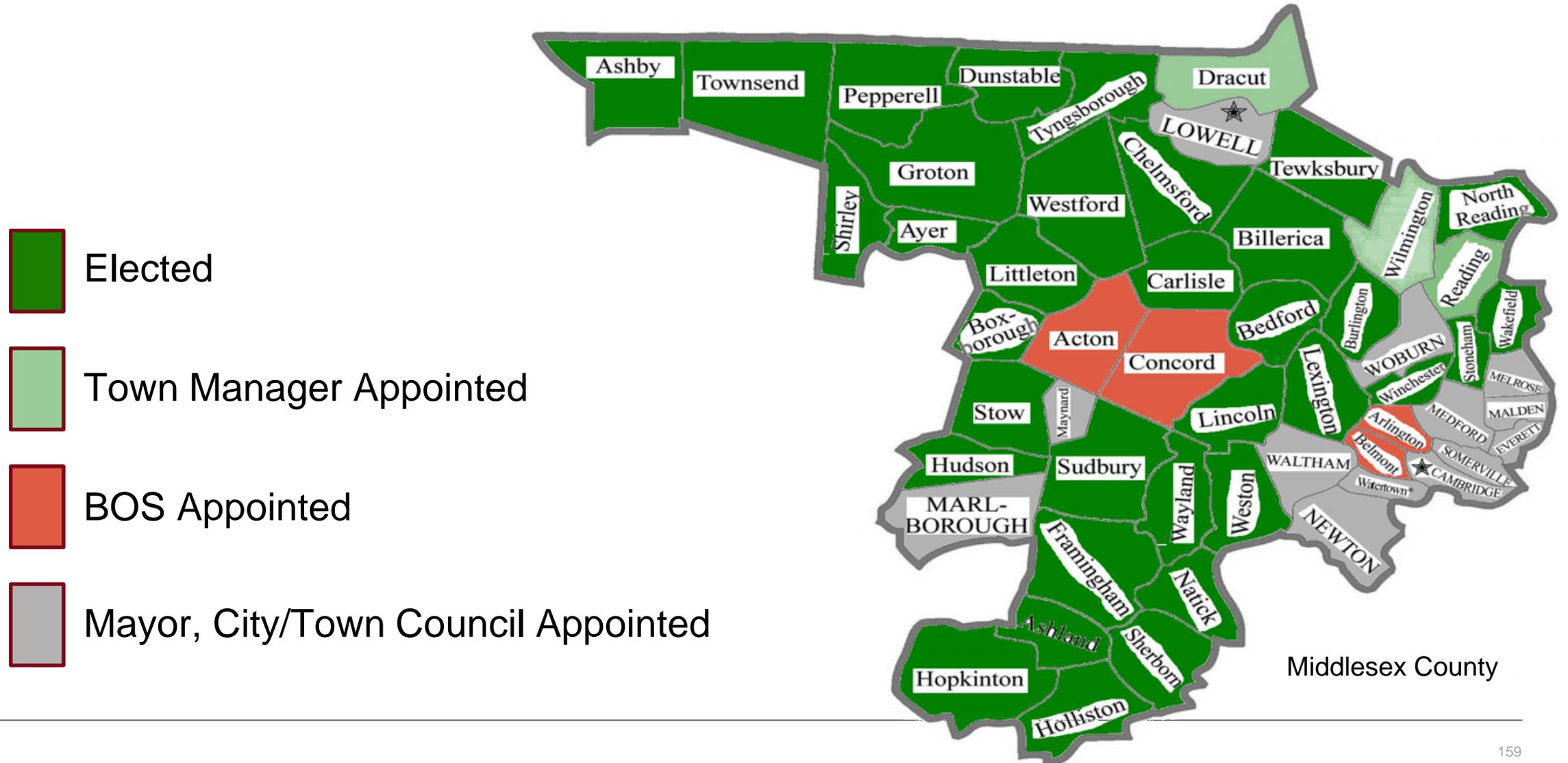
“To provide such accommodations **in a manner harmonious** with the surrounding land uses while protecting natural resources and open space.”

Article 57 is about aligning the interests of the Andover Planning Board with those of Andover residents.

That only happens if they are elected by us.



Elected Planning Boards are More Common than Not



Addressing the Concerns About An Elected Board

1. **Some people won't run**

The current selection process is not transparent and many qualified candidates in the talent pool in Andover are not even considered.

THIS LEVERAGES BOTH ELECTED AND APPOINTED IF NECESSARY.

2. **It'll be corrupted by developers and special interest**

We've searched for evidence in other communities and found nothing more than speculation.

THIS ALLOWS RESIDENTS TO DECIDE.

3. **Projects will be at risk**

There is a transition plan for implementation.

THIS PROVIDES A 3-ELECTION CYCLE TRANSITION.

What This Amendment Will Do...

- Open Planning Board to the full breadth of talent within the Andover community
 - Provide a defense against bureaucratic overreach
 - Ensure continuity over time based on community consensus
 - Provide accountability of the Planning Board to Andover residents
-

What This Amendment Will Not Do...

- Change the purview of the Andover Planning Board in any way
 - Change the enforcement of the Town's development and zoning bylaws in any way
 - Prevent current (or past) Planning Board members from serving on the Board
 - Result in slavish “politicking” and short sighted decision making by Board members
-

In Closing

Appointed Planning Board decisions have created a great deal of conflict in Andover. That's a fact.

Interpretation of zoning is not black-or-white. When hundreds of well-informed – **and qualified** - citizens raise flags, they must be heard.

An elected Planning Board would have prevented recent problems.

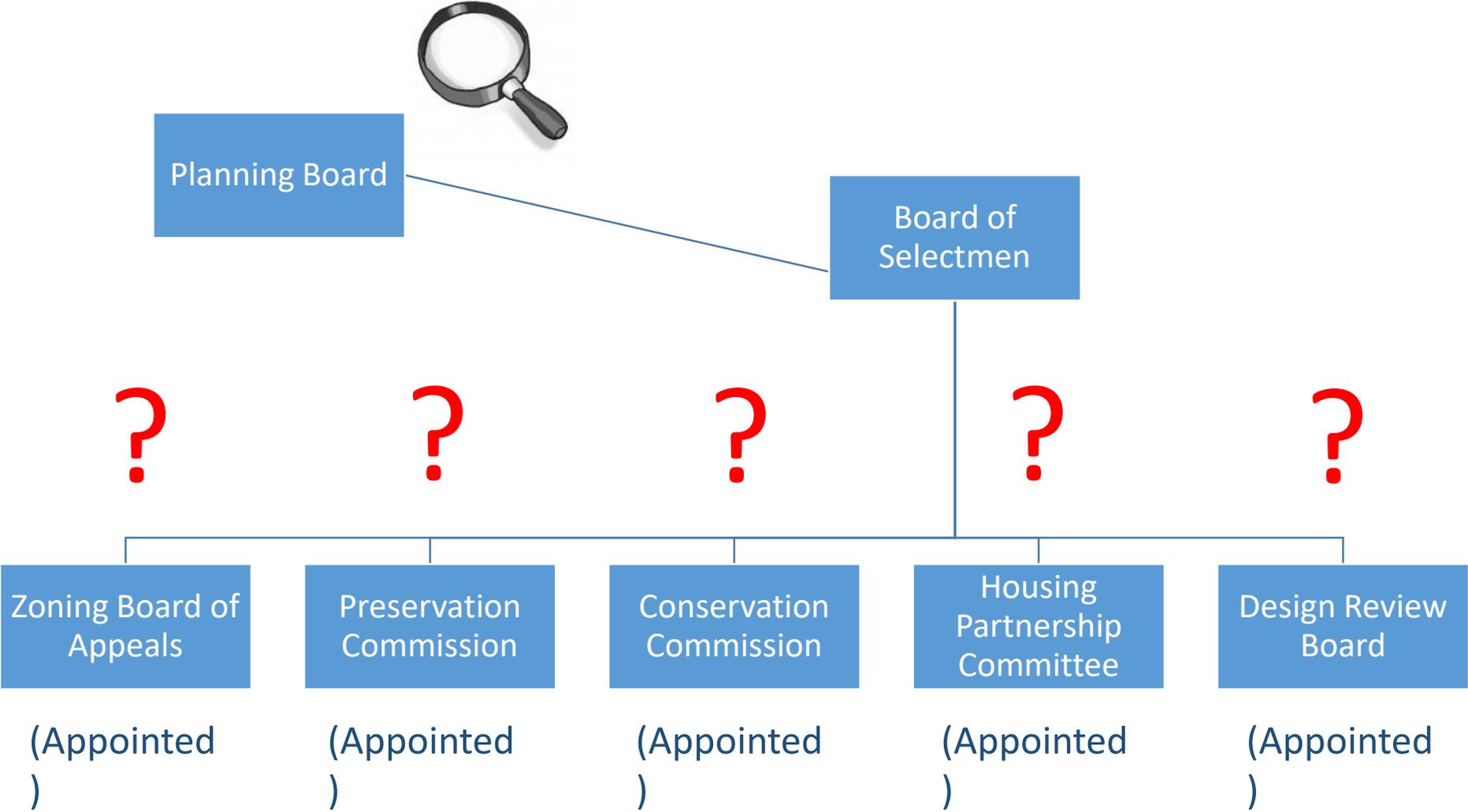
The amendment is about ACCOUNTABILITY to Andover residents.

Along with the upcoming Zoning Review Board, this amendment provides the path forward for intelligent growth for decades to come.

The background of the slide features a large, faint, circular seal of the Commonwealth of Massachusetts. The seal depicts a Native American figure holding a bow and arrow, with a five-pointed star above his right shoulder. The text "SIGILLUM REIPUBLICAE MASSACHUSETTENSIS" is inscribed around the perimeter of the seal.

Article 57 Planning Board Recommendation

Governance Reform Should be Comprehensive



Alienation of Andover's Talent Pool

Running for Election Requires:



Uncontested Elections: Billerica, Chelmsford, Burlington, Lexington, Natick, Needham, Norwood, Wellesley, and Bedford.

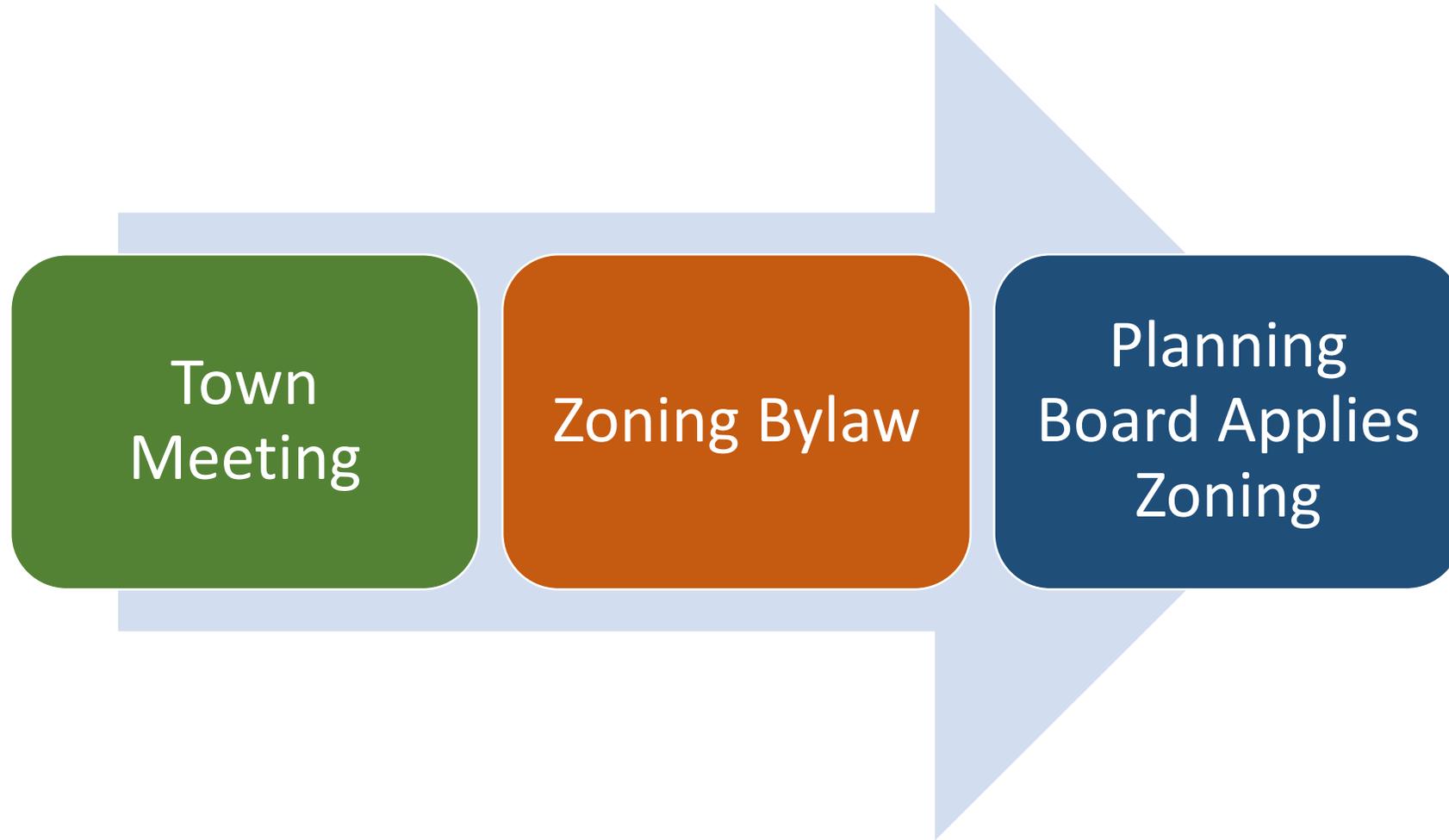
The Planning Board is Quasi-Judicial

We are generally **not a policy-making body**. The Planning Board makes adjudications based on the policy (i.e., zoning) approved by Town Meeting.



- ▶ We hold hearings.
- ▶ We are the “finder of fact” for the legal system.
- ▶ Our decisions can be appealed up through the courts.
- ▶ We can only consider information entered into evidence.

Planning Board is Accountable to Residents





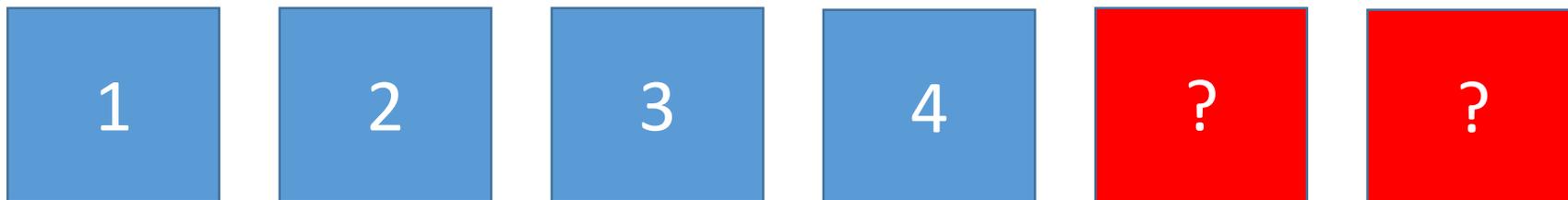
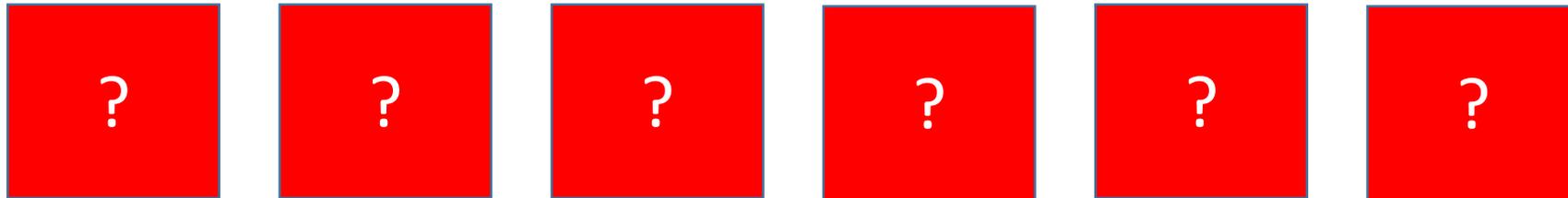
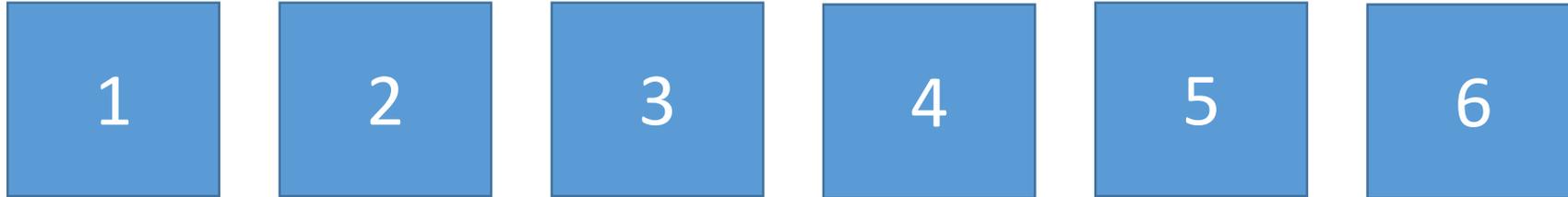
VIEW OF
ANDOVER.

.....

Keep Politics Out of Planning

.....

Loss of the Special Permit Quorum



Merrimack Valley Planning Commission

1. Half of the Merrimack Valley has appointed planning boards.
2. It is rare for a community to transition from an appointed board to an elected board. The change usually happens in the other direction.
3. Appointed boards are preferable to elected boards.



ARTICLE 58**Reduce Planning Board Members from Five Years to Three Years**

To see if the Town will vote to amend Article III, §3(b)(1) of the Town Bylaws by striking the phrase "terms of five years" and replacing it with "terms of three years"; and to apply the foregoing amendment to

- (a) new Planning Board candidates; and
- (b) incumbent Planning Board candidates at the expiration of their terms.

Vote: Majority

Move to approve Article 58 as printed in the Warrant.

ARTICLE FAILS



ARTICLE PASSES

1 Duff	----- 2019 -----	2022 -----	2025 -----	2028 -----	2031 -----
2 Knowles	----- 2019 -----	2022 -----	2025 -----	2028 -----	2031 -----
3 Bergeron	-----	2021 -----	2024 -----	2027 -----	2030 -----
4 Chiozzi	-----	2021 -----	2024 -----	2027 -----	2030 -----
5 Leavitt	-----	2021 -----	2024 -----	2027 -----	2030 -----
6 Simko	-----	2021 -----	2024 -----	2027 -----	2030 -----

ARTICLE 59	Blasting Notification
-------------------	------------------------------

See page 104 of the Finance Committee Report

Vote: Majority

Move to approve Article 59 as printed in the Warrant.

ARTICLE 60	Improved Financial Transparency in Annual Report
-------------------	---

To see if the Town will vote to amend the General Bylaw by amending Article II, §4. Annual Town Report as follows:

Insert into the first sentence following “...preceding fiscal year” the words “and through the second quarter (Q2) of the current fiscal year,” and before “which report...”

Vote: Majority

Move to withdraw Article 60 from the Warrant.

ARTICLE 61**Amend Andover Zoning Bylaw Article VIII,
Section 8.7.6.1**

To see if the Town will vote to amend the Zoning Bylaw, Article VIII, Section 8.7.6.1 by striking from the last sentence thereof the words “with an upper limit of forty (40) units per acre” and substituting the words “with an upper limit of thirty (30) units per acre.”

Vote: 2/3

Move to approve Article 61 as printed in the Warrant.

Article 61: Amend Andover Zoning Bylaw Article VIII, Section 8.7.6.1

- My apologies - for not providing an explanation in the FinCom book
- I support the Historic Mill District (HMD)
 - The HMD represents a great opportunity, but with any opportunity comes **RISK**.
- The HMD **must be done right - not fast**.
- In my opinion, the Town of Andover wants to do it fast. Why?
 - There was an Article at last ATM requesting the Board of Selectmen be given complete authority to sell the Town Yard.
 - **This article FAILED.**
 - Why did it fail?
 - In my opinion, our town residents want more control over what goes into the old Town Yard.

Article 61: Amend Andover Zoning Bylaw Article VIII, Section 8.7.6.1

- I originally voted against the HMD for two MAJOR reasons –
 1. The HMD included **NO SENIOR HOUSING**
 2. The HMD specified a residential housing density of **40 Units/Acre.**
- In theory, HMD zoning supports 4,000 new housing residential units (100 acres X 40 units/acre)
 - HMD zoning allows for multiple large scale apartment buildings in the HMD
- What is the right number of new residential units that should be allowed in the HMD?
I do not know.
I do know that **40 units/acre is too dense.**

Example:

Think about this... the proposed, failed, Dascomb Road project was 14 units per acre.

Why should we lower the HMD residential density?

- 40 units/acre will produce too much traffic.
 - There are not enough 'conditions' that the Planning Board could apply that would mitigate this amount of traffic.
 - Try driving through downtown on a Friday afternoon or at 6:30 PM on a weekday.
- Building residential units is easier and more profitable than commercial
 - Those big old mill buildings can be easily converted into large residential housing complexes.
 - Developers will do what makes them the most money – residential housing.
- Residential housing will add students to Andover Public Schools.
- 40 units/acre was selected as it gives the Planning Board significant flexibility/authority.
 - In my opinion **TOO MUCH** flexibility/authority
- There is no provision in the historic Mill District that defines a relationship or percentage of comparison between residential and nonresidential.
 - The HMD could end up 90% housing and 10% commercial; it all depends upon what the Planning Board decides to approve.
- There is no provision for senior housing in the HMD.

Vote **YES** for Article 61

- This vote is about housing, but more about “control”
 - How much control and flexibility do we want to give the Planning Board?
 - Voting for Article 61 “takes back” some of that “control”.
- The Planning Board has **VERY LITTLE** ability to say ‘no’.
 - If a developer proposed a development with 40 units/acre, the Planning Board **CAN NOT DENY** it. The Planning Board must specify reasonable conditions under which the project would be approved.

My recommendation: Vote **YES for **ARTICLE 61**.**

- Reduce the housing density in the HMD to 20 units/acre.
- Take some of this flexibility/power away from the Planning Board
- If 20 units/acre is not enough for a specific project, the solution is easy... bring it back to Town Meeting

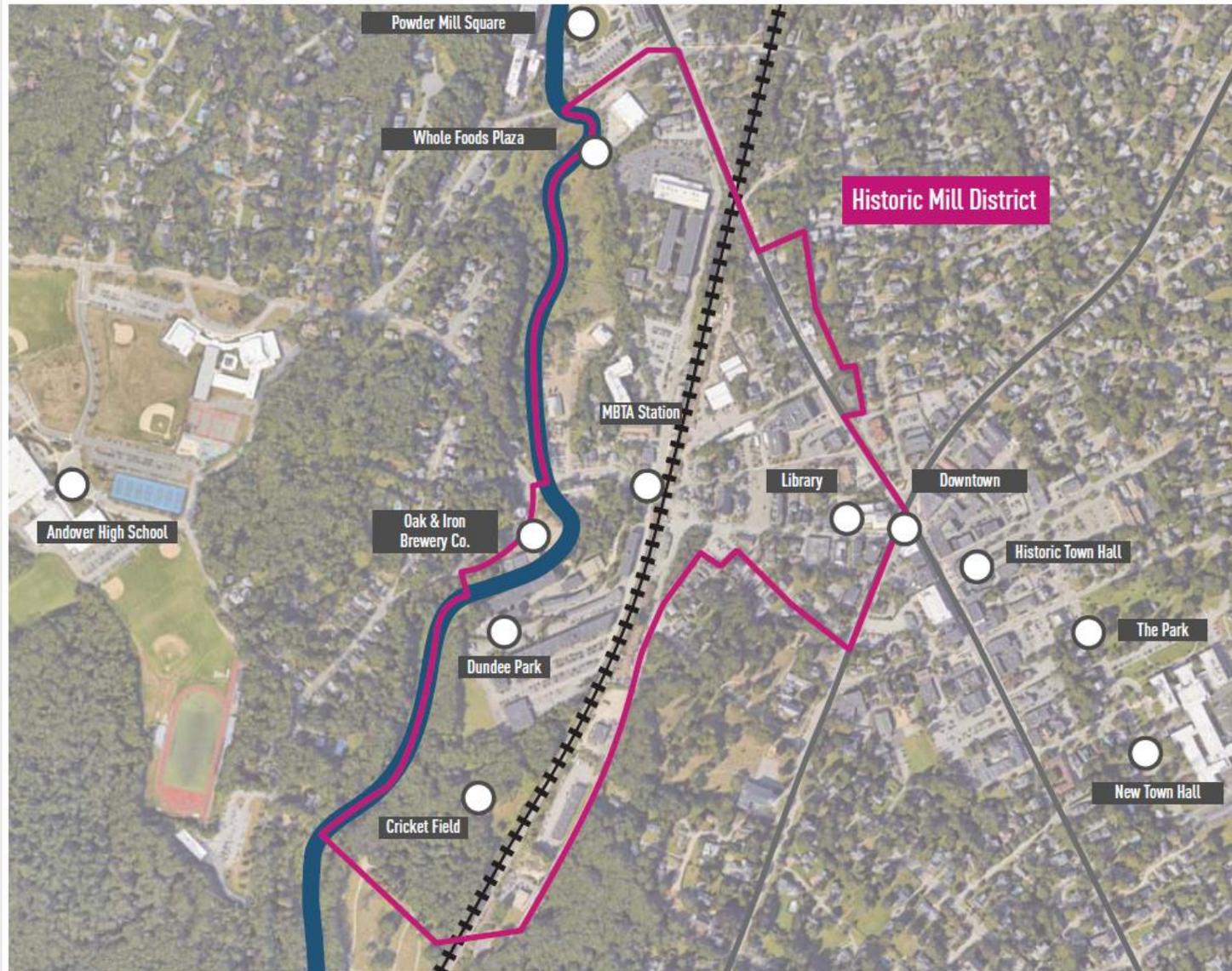
We do not want to look back and say... “wow, I didn't realize 40 units/acre would increase traffic this much.”

THE STORY OF THE HISTORIC MILL DISTRICT



- 2014 - Andover Tomorrow begins its community conversation
- 2015 – Town Meeting approves the creation of the Historic Mill District (HMD)
- 2017 – HMD Task Force begins community process to develop Design Guidelines
- 2018 – HMD Guidelines adopted by the Planning Board on 2/18
 - Supported by:
 - Design Review Board
 - HMD Task Force
 - The Andover Arts & Cultural Alliance
 - Shawsheen River Greenway
 - Economic Development Council

HISTORIC MILL DISTRICT OVERLAY



WHY THE HISTORIC MILL DISTRICT?



Existing Zoning Definitions

GB = General Business

MU = Mixed Use

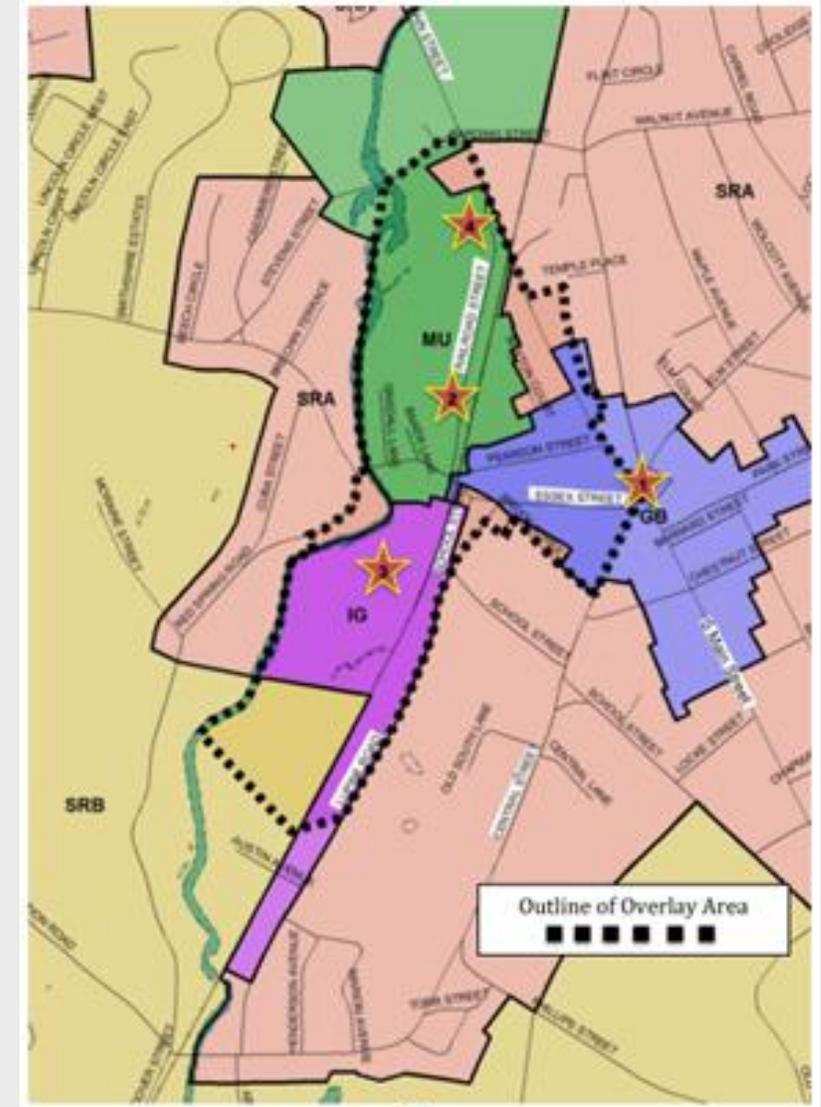
IG = General Industrial

SRA = Single Residential A

SRB = Single Residential B

Marquee Locations

1. Memorial Hall Library
2. MBTA Commuter Rail
3. Dundee Park
4. Whole Foods Plaza



ARTICLE 62**Amend Andover Zoning Bylaw Article VIII
Section 8.7.6.1**

To see if the Town will vote to amend the Zoning Bylaw, Article VIII, Section 8.7.6.1 by striking from the last sentence thereof the words “with an upper limit of forty (40) units per acre” and substituting the words “with an upper limit of twenty (20) units per acre.”

Vote: 2/3

Move to approve article 62 as printed in the Warrant.

ARTICLE 63

Noise Control

See page 108 of the Finance Committee Report

Vote: Majority

Move to withdraw Article 63 from the Warrant.

ARTICLE 64**Date of Town Elections Home Rule Legislation**

To see if the Town will vote to have the Town expeditiously submit a Home Rule Petition to the Massachusetts Legislature to have the Legislature grant to the Town of Andover permission to change the date that the Town of Andover holds its local elections to be on the Tuesday next after the first Monday in November, which will enable Town of Andover local elections to be held on the same statutory date that state and federal elections are held, provided that the Legislature may reasonable vary the form and substance of the requested legislation within the scope of the general public objectives of this petition.

Vote: Majority

Move to approve Article 64 as printed in the Warrant.

Major Benefits of Holding Our Local Elections on National Election Day in November

Here's the Most Important Benefit of All:

An **8 fold increase** in voting in our local elections based on voter turnouts in November compared to March.

(Over past 10 years, Andover has averaged just 2,600 people voting in March compared to 17,000 people, on average, voting in November for a town with over 24,000 registered voters!)

We Can Do It!



**“Democracy is worth a little
inconvenience”**

Cal Perry

Andover Resident for 61 years

and

Long-time Election Day Precinct

Official